Fiscal backing, inflation and US business cycles

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Preliminary and incomplete.

Abstract

Monetary and fiscal-led equilibria in New Keynesian models (Leeper, 1991) are extreme regimes. A realistic model of monetary and fiscal policy interaction should allow for intermediate regimes where fiscal policy generally commits to serve current debt by running future surpluses, but it may not take the full burden of fiscal adjustment, whereas monetary policy is geared towards stabilising inflation, but it may have to face the inflationary consequences of partially unfunded government debt. Cochrane (2022) describes this as a regime of partial fiscal backing. This paper estimates an extended Smets and Wouters (2007) model for the US economy which allows for partial fiscal backing to answer three main questions. What has been the average degree of fiscal backing in the US economy? Are the most important drivers of inflation monetary or fiscal-led? How does partial fiscal backing affect the transmission of various business cycle shocks to economic activity and inflation? We find that on average 80 percent of the fiscal implications of business cycle shocks, including fiscal shocks, are funded. As a result, the drivers of inflation are mostly of a monetary nature, although there are episodes like the 1960s and 1970s when fiscal-led inflation is also relevant. Partial fiscal backing does affect the transmission of fiscal transfer and supply shocks to output and inflation, but not so much that of monetary policy or demand shocks. Finally, most of the post-pandemic rise and fall in inflation is explained by supply shocks. Expansionary fiscal policy contributed to higher inflation in 2021, mostly offsetting the disinflationary effects of negative demand developments following the outbreak of the pandemic.

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1. Introduction

As forcefully argued by Leeper (1991), the fiscal-monetary policy regime is crucial for the determination of inflation. Standard New Keynesian models such as Smets and Wouters (2007) assume a monetary-led regime. In such a regime monetary policy controls inflation by adjusting the nominal interest rate more than one for one in response to deviations of inflation from the inflation target (adhering to the so-called Taylor principle). Fiscal policy is passive in the sense that it adjusts primary surpluses to ensure debt sustainability and thereby backs up monetary policy by taking care of the fiscal implications of monetary policy actions, for example, for the government interest rate burden. In contrast, the Fiscal Theory of the Price Level (FTPL) (Leeper, 1991; Sims, 1994, Woodford, 2001, Cochrane, 2001) proposes an alternative fiscal-led regime. In this regime fiscal policy controls inflation. Unfunded changes in primary deficits give rise to variations in inflation that stabilise the government debt ratio. Monetary policy is passive as it accommodates the changes in inflation by allowing real policy rates to fall.²

The inflation targeting regimes that were established in most advanced economies since the early 1990s are typically described as monetary-led policy regimes. Independent central banks are mandated to pursue a numerical inflation target using policy-controlled nominal interest rates as their main instrument. Fiscal policy focuses on debt sustainability. Monetary dominance and fiscal backing are seen as key ingredients for a successful stabilisation of inflation and economic activity.

However, the experience following the global financial crisis with policy-controlled interest rates being stuck at their effective lower bound (ELB) let to a reappraisal of the appropriate monetary-fiscal policy mix.³ At the ELB monetary policy is less effective as short-term interest rates cannot be lowered further and the effects of unconventional measures such as quantitative easing and forward guidance are more uncertain. In contrast, a low interest rate environment creates fiscal space and is typically associated with higher fiscal policy multipliers. In such circumstances, a switch to a fiscal-led policy mix could be considered (Bianchi and Melosi, 2022). Since then, high inflation has challenged this fiscal/monetary policy mix again. The monetary policy stance in 2022 and 2023 has been geared at bringing back inflation to target. At the same time, government debt is high and fiscal policy was needed to deal with the cost-of-living crisis. This risked leading to a conflict between monetary and fiscal policy and led to a call for a return to a monetary-led policy mix (Bianchi and Melosi, 2019).

Monetary and fiscal-led equilibria in New Keynesian models correspond to extreme fiscal/monetary policy regimes and are unlikely to capture reality. A realistic model of monetary and fiscal policy interaction should allow for intermediate regimes where fiscal policy generally commits to serve current debt by running future surpluses, but it may not take the full burden of fiscal adjustment, whereas monetary policy is generally geared towards stabilising inflation, but it may have to face the inflationary consequences of partially unfunded government debt. Cochrane (2022) describes this as a regime of partial fiscal backing and discusses how this may be interpreted as the central bank following a stochastic inflation target, whereby the time-varying inflation target serves to stabilise the unbacked portion of the government debt.

² We will generally use the terminology of Bianchi, Faccini and Melosi (2023) to distinguish between the two regimes: monetary-led versus fiscally-led. Alternative descriptions are a regime of monetary or fiscal dominance or a regime of active monetary policy/passive fiscal policy (AM/PF) versus passive monetary policy/active fiscal policy (PM/AF) as in Leeper (1991).

³ For example, in the ECB's 2021 Monetary Policy Strategy Review this led to a call for fiscal and monetary policy to work "hand in hand" to bring inflation up to target (ECB, 2021).

The objective of this paper is to develop and estimate a model for the US economy which allows for such an intermediate monetary/fiscal policy regime. We capture the degree of fiscal backing by a regime parameter λ . When λ is 1, we are in a monetary-led regime and there is full fiscal backing; when λ is zero, we are in a fiscal-led regime, changes in government debt are unfunded and inflation is driven by the need to stabilise debt. An intermediate value of λ between zero and one captures the degree to which the fiscal implications of various shocks are funded. By allowing for such intermediate regimes, we move away from the extreme regime switching assumption in Bianchi and Ilut (2017) and Bianchi and Melosi (2020) and closer to the approaches of Cochrane (2022), Bianchi, Faccini and Melosi (BFM, 2023) and Barro and Bianchi (2023) which entertain different forms of partial fiscal backing.

In most of the paper, we assume that the regime parameter is constant over time and across shocks. However, straightforward extensions can be considered in which the regime parameter is changing over time and may differ in response to different shocks. Our analysis also differs from the seminal work of BFM (2023) in that we analyse the impact of intermediate regimes on the effects of different types of shocks, not just fiscal transfer shocks.

In the remainder of the paper, we first present our methodology for characterising intermediate monetary/fiscal policy regimes. This is an extension of the methodology developed by BFM (2023). We show the implications of partial fiscal backing in two simple models: a Fisherian model and a New Keynesian model. This allows us to highlight how the transmission of various shocks to the economy and inflation depends on the degree of fiscal backing. One insight is that all shocks that have fiscal implications may give rise to changes in fiscal-led inflation.

Section 3 then provides an empirical application. We estimate an extended version of the Smets and Wouters (2007) model for the US economy over the period 1965 till 2019. This includes an estimate of the policy regime parameter λ . This estimated model is used to answer three main questions. First, what has been the average degree of fiscal backing in the US economy? Second, how does partial fiscal backing affect the transmission of various business cycle shocks to economic activity and inflation? And third, what are the most important drivers of inflation and are they monetary or fiscal? We find that the estimated λ is around 0.8, meaning that the fiscal/monetary policy regime is closer to a monetary-led regime. We estimate that on average 80 percent of the fiscal implications of business cycle shocks, including fiscal shocks, are funded. Partial fiscal backing nevertheless affects the transmission of various business cycle shocks to output and inflation. This is particularly the case for fiscal transfer and supply shocks, the inflationary effects of which are enhanced. Finally, the drivers of inflation are mostly of a monetary nature, although there are episodes like the 1970s or 2020s when fiscal-led inflation is also relevant.

In Section 4, we then use the estimated model to interpret the post-pandemic inflation surge since 2020. We find that most of the rise and fall in inflation is explained by supply shocks. Expansionary fiscal policy did contribute to higher inflation in 2021, mostly offsetting the disinflationary effects of negative demand developments following the outbreak of the pandemic. Finally, in Section 5, we perform some robustness analysis by examining the implications of allowing for shocks with different degrees of fiscal funding and performing some subsample analysis.

Related literature

The paper contributes to various strands of the literature on monetary and fiscal policy interaction. First, it builds on the Fiscal Theory of the Price Level (FTPL) pioneered by Leeper (1992), Sims (1994), Woodford (2001) and Cochrane (2001) and recently extensively discussed and summarized in Cochrane's (2023) book "The fiscal theory of the price level". As discussed above, most of that literature discusses the fiscal/monetary policy regime in terms of two stable equilibria: In Leeper's (1992) terminology: an active monetary policy, passive fiscal policy regime (AM/PF) versus a passive monetary policy, active fiscal policy regime (PM/AF). Bianchi and Ilut (2017) and Bianchi and Melosi (2020) adopt a regime-switching model to empirically analyse the probability of being in one or the other regime. For the US economy they find that the probability of being in the fiscal dominance regime was high in the 1960s and 1970s and again following the great recession of 2008.⁴

Our paper is closer to the seminal work of Bianchi, Faccini and Melosi (2023) that allows for intermediate regimes in which both funded and unfunded fiscal transfer shocks can affect the economy. Relative to their work we allow all shocks to be partially fiscal funded and study the empirical implications. Our paper is also related to Cochrane (2022), which assumes that fiscal authorities do respond to deficits by engineering future surpluses, but not sufficiently to fully fund the ensuing government debt. Under these assumptions, Cochrane (2022) analyses the effect of fiscal and monetary policy shocks in a fiscal-led equilibrium.

The implications of different fiscal policy regimes for monetary policy have also been studied in standard New Keynesian frameworks. Most notably, Benigno and Woodford (2006) analyse the optimal monetary policy response to unfunded fiscal shocks in the usual linear-quadratic framework of a standard New Keynesian model. They show that it is optimal for the central bank to internalise the unfunded nature of the fiscal spending by allowing the temporary inflation needed to satisfy the intertemporal government budget constraint. Nonetheless, optimal monetary policy can still be implemented through a form of flexible inflation targeting and it remains critical that inflation expectations (beyond some very short horizon) remain anchored in response to such shocks. Similarly, Harrison (2022) and Kumhof et al (2010) respectively analyse optimal time-consistent monetary policy and simple instrument rules in an economy with unfunded fiscal policy. Our paper provides a positive analysis of the extent to which the central bank accommodates unfunded government debt developments and its implications for inflation.

Our empirical results on the impact of partial fiscal backing on the transmission of fiscal shocks speak to the large literature on fiscal multipliers and their dependence on the monetary policy regime. This literature includes the model-based analysis of Christiano, Eichenbaum and Rebelo (2017) and Woodford (2011) as well as the empirical work of Ramey and Zubairy (2018), Leeper et al (2017) and Corsetti et al (2012). Both theoretically in the context of New Keynesian DSGE models as well as empirically this literature shows that government spending multipliers on economic activity depend on the monetary policy reaction functions. Christiano et al (2017) show that those multipliers can be much larger than one if the monetary authority commits to keep interest rates constant. Our empirical work is closely related to Leeper et al (2017). They estimate a modified Smets-Wouters model with a set of different tax and transfer policies and under two different regimes (monetaryled and fiscal-led) to investigate the multipliers of government spending shocks. They find that the posterior odds of both regimes are similar; that the short-run government spending multipliers are similar (but with different transmission mechanisms), but that the long-run multipliers are much higher in the fiscal-led regime compared to the monetary-led regime. A recent paper that empirically investigates the dependence of the economic effects of government spending shocks on the monetary policy reaction function is Hack et al (2023). It shows that the estimated effect of an

⁴ See also Hinterlang and Hollmayer (2022) for a classification of monetary and fiscal-led regimes using machine learning techniques.

expansionary government spending shock is highly dependent on the hawkishness of the FOMC. When the FOMC is more dovish, higher government spending leads to a significant GDP expansion, a fall in the federal funds rate and a rise in inflation expectations. Conversely, when the FOMC is more hawkish, increased spending rather leads to a decline in GDP, a rise in the Federal Funds Rate, effectively preventing a rise in inflation expectations. With a hawkish FOMC, the standard fiscal spending multiplier is insignificant, with estimates at or below 0. In contrast, under a dovish FOMC, the multiplier is highly statistically significant, ranging between 2 and 3. Our paper supports such empirical results in the context of an estimated, medium-scale New Keynesian DSGE model with partial fiscal backing.

Several recent empirical papers highlight that the fiscal/monetary policy regime matters for the inflationary effects of fiscal shocks. Banerjee et al (2022) show that the inflationary effect of fiscal deficits depends on the prevailing fiscal-monetary policy regime. Under a fiscal-led regime, the average effect on inflation of higher deficits is found to be up to five times larger than under a monetary-led regime. Based on forecasts from their model, the high inflation experienced by many countries during the recovery from the Covid-19 pandemic appears more consistent with a fiscal-led regime than a monetary-led one. Barro and Bianchi (2023) focus on the inflationary implications of the fiscal expansion following the Covid-19 shock. Based on the FTPL, they derive a simple relationship between the cumulative fiscal expansion during the Covid-19 period and inflation and test it across the OECD countries. Their key finding is that about 40% of the cumulative fiscal expansion is unfunded giving rise to a highly significant relationship with inflation. To find this result it is crucial to modify the cumulative fiscal expansion with the inverse of the nominal government debt to GDP ratio and a measure of the average maturity of government debt as highlighted by the FTPL. Brandao-Marquez et al (2023) recently examine whether high government debt levels pose a challenge to containing inflation by assessing the impact of government debt surprises on inflation expectations in advanced- and emerging market economies. The paper finds that debt surprises raise long-term inflation expectations in emerging market economies in a persistent way, but not in advanced economies. The effects are stronger when initial debt levels are already high, when inflation levels are initially high, and when debt dollarization is significant. Grigoli and Sandri (2023) use survey evidence to show that perceptions about increases in public debt do give rise to increased inflation expectations (Grigoli and Sandri, 2023)

Finally, there is also a related literature on how the degree of fiscal backing affects the transmission of monetary policy shocks. In a standard New Keynesian model without fiscal backing, Caramp and Silva (2022) show that a contractionary monetary policy reduces inflation only if followed by contractionary fiscal policy. The slope of the Phillips curve determines the importance of monetary-fiscal coordination for the effectiveness of monetary policy, i.e. more sticky prices imply less need for fiscal backing. Similarly, when the debt has a long maturity than there is less need for fiscal backing and the effectiveness of monetary policy will also be larger. Caramp and Feilich (2022) find that these findings are consistent with US data. Kloosterman, Bonam and Vanderveer (2022) estimate the effect of monetary policy shocks across contractionary and expansionary fiscal regimes in the euro area. An expansionary monetary policy shock leads to an increase in inflation and output growth, but only when it occurs in the expansionary fiscal regime. In a contractionary fiscal regime, the responses to a monetary easing are insignificant or even negative. Similarly, a monetary tightening only reduces inflation and output in the contractionary fiscal regime. They also show that

wealth effect.⁵ Finally, Afonso et al (2023) study the effect of monetary surprises on real output and the price level, conditioned on different fiscal sustainability regimes in the period 2001Q4-2021Q4. First, they estimate time-varying fiscal sustainability coefficients based on Bohn's (1998) approach. Then, by taking these sustainability coefficients in a nonlinear local projection model for the euro area (aggregate data), Germany, Italy, and Portugal, they analyze the interaction between both policies under (un)sustainable fiscal regimes. The results show that in a Ricardian regime, output and prices respond to monetary tightening by contracting, while in a non-Ricardian regime the effect on output and price levels is negligible (or even positive).

2. Partial fiscal backing and inflation in a simple Fisherian and New Keynesian model

In this section we illustrate our methodology based on BFM (2023) using a simple Fisherian and New Keynesian model. This facilitates building the intuition for the impact of different degrees of fiscal backing on the transmission mechanism of various business cycle shocks to the economy and inflation.

The main novelty of our approach is to allow for intermediate regimes between what Bianchi and Melosi (2022) call a monetary-led and a fiscal-led regime. These regimes are identical to the "active" monetary policy and "passive" fiscal policy and "passive" monetary policy and "active" fiscal policy regimes described in Leeper (1991). In such an intermediate regime, fiscal policy generally commits to serve current debt by running future surpluses, but fiscal policy may not take the full burden of fiscal adjustment. Cochrane (2022) describes this as a regime of partial fiscal backing and discusses how this may be interpreted as the central bank following a stochastic inflation target, whereby the time-varying inflation target serves to stabilise the unbacked portion of the government debt. Cochrane (2022) implements this idea in a fiscal-led equilibrium. We follow BFM (2023), which starts from the monetary-led regime, but allows for some fiscal shocks to be unfunded meaning that the monetary/fiscal policy reaction function to those shocks is consistent with a fiscal-led regime. BFM (2023) show that such unfunded fiscal transfer shocks can explain a lot of the persistent inflation in the United States.

We extend the BFM methodology in two ways. First, while BFM (2023) allows for both extremes, totally funded and totally unfunded fiscal shocks, we allow the fiscal shock to be partially funded in the spirit of Cochrane (2022). This means that only a fraction of the fiscal shock may be unfunded. The degree of fiscal backing will then determine to what extent the monetary authorities need to deviate from their standard reaction function. This will be characterised by a time-varying inflation target which depends on the portion of unfunded debt as in BFM (2023). Second, we extend the idea of partial fiscal backing to all business cycle shocks (not just fiscal policy shocks), as all those shocks have potential fiscal implications which may be backed or not. Cochrane's (2022) example of a deflationary shock is one example which may be particularly relevant when monetary policy is close to the zero lower bound. But also supply shocks have fiscal implications that may be partially unbacked with implications for the persistence of the inflation response.

⁵ See also De Luigi and Huber (2018). They develop a medium-scale non-linear model of the US economy. Their findings indicate that the effect of monetary policy is less pronounced in "high" debt regimes. Similarly, in a New Keynesian model with constant-gain learning, Eusepi and Preston (2018) find that a monetary policy framework, which successfully stabilizes inflation, inflation expectations and economic activity in a low-debt environment, loses effectiveness when the fiscal regime shifts from low to high-debt levels. High debt duration does lead monetary policy to retain its power to control inflation despite the high-debt burden.

The main objective of the paper is to empirically determine the degree of fiscal backing in response to various business cycle shocks, its impact on the transmission process of these shocks and the implications for the source of business cycles and inflation developments. The simple Fisherian and New Keynesian models analysed in this section are meant to illustrate the methodology and how partial fiscal backing changes the transmission mechanism of shocks to the economy. As in BFM (2023), we first illustrate the impact of the intermediate regime on fiscal shocks using a simple Fisherian model. Then we analyse the impact of other shocks using a standard forward-looking New Keynesian model. Section 3 will then implement this methodology in an estimated version of the medium-scale DSGE model of Smets and Wouters (2007).

2.1. A Fisherian model with partial fiscal backing

The linearised Fisherian model, which can be derived from a simple endowment economy with flexible prices, is characterised by the following four equations (Leeper, 1991 and Bianchi, Faccini and Melosi, 2023):

(1)
$$R_t = E_t \pi_{t+1}$$

(2) $b_t = \beta^{-1} b_{t-1} + b (R_t - \beta^{-1} \pi_t) - \tau_t$
(3) $R_t = \psi \pi_t$
(4) $\tau_t = \delta_b b_{t-1} - \varepsilon_t^{\tau}$

where R_t is the short-term nominal interest rate at time t, π_t is the inflation rate, b_t is the nominal government debt over nominal GDP ratio, β is the discount rate, τ_t is the primary surplus to GDP ratio, and ε_t^{τ} is a government transfer shock.

Equation (1) is the one-to-one Fisher relationship between the nominal interest rate and expected inflation. Equation (2) is the linearised government budget constraint which states that current debt is a function of lagged government debt, the real interest rate and the primary surplus. Equations (3) and (4) are the monetary and fiscal policy reaction functions. Equation (3) says that the nominal interest rate responds to inflation. Equation (4) states that the primary surplus is set as a function of past government debt and a transfer shock.

Combining equations (1) and (3) and (2) and (4) gives a system of two differential equations in π_t and b_t :

(5)
$$E_t \pi_{t+1} = \psi \pi_t$$

(6) $b_t = (\beta^{-1} - \delta_b) b_{t-1} - b(\beta^{-1} - \psi) \pi_t + \varepsilon_t^{\tau}$

Leeper (1991) and Bianchi, Faccini and Melosi (2023) show that there are two possible stable equilibria depending on the configuration of the monetary and fiscal reaction coefficients, ψ and δ_b .

The monetary-led regime corresponds to Leeper (1991)'s regime with an active monetary policy $(\psi > 1)$ and a passive fiscal policy $(\delta_b > \beta^{-1} - 1)$ (AM/PF). In this regime, the so-called Taylor principle holds and the central bank increases nominal interest rates more than one-for-one to inflation, whereas fiscal policy takes care of the higher interest payments on government debt by increasing the primary surplus in response to increases in past government debt. In this equilibrium an unexpected increase in transfers has no impact on inflation or the economy because Ricardian equivalence holds. Agents in the economy expect the current increase in transfers to be offset by future increases in taxes as they adjust to the higher debt. In Figure 1 the impulse response under the monetary-led regime is the line which corresponds to $\lambda = 1$.

The alternative regime, the fiscally-led regime, corresponds to Leeper (1991)'s regime with a passive monetary policy ($\psi \leq 1$) and an active fiscal policy ($\delta_b \leq \beta^{-1} - 1$) (PM/AF). In this regime, fiscal policy is unfunded in the sense that primary surpluses do not respond sufficiently to changes in government debt to ensure sustainability. Instead, inflation adjusts to devalue the nominal debt and to ensure the government intertemporal budget constraint continues to hold in response to exogenous changes in fiscal policy. This is made possible by a passive monetary policy which does not raise real interest rates in response to inflation. This regime corresponds to the equilibrium emphasised in the FTPL. As shown in Figure 1 with the line corresponding to $\lambda = 0$, in this equilibrium a positive shock to transfers will give rise to inflation, which leads to a drop in the value of government debt. As a result, there is no need for future primary surpluses to ensure government debt sustainability.

Most of the New Keynesian literature analyses the behaviour of the economy under the monetaryled regime. Instead, the FTPL literature assumes a fiscal-led regime. Bianchi and Ilut (2017) and Bianchi and Melosi (2019) allow for switches between the two regimes and estimate their likelihood based on US data over the post-WWII period.

An important contribution of BFM23 is to show that one can also have a mixed regime where some fiscal shocks are funded, whereas others are unfunded. To allow for unfunded fiscal shocks in a regime where all other shocks propagate in a monetary-led regime, they propose to modify the policy reaction functions as follows:

(7)
$$\tau_t = \delta_b^M (b_{t-1} - b_{t-1}^F) + \delta_b^F b_{t-1}^F - \varepsilon_t^{\tau M} - \varepsilon_t^{\tau F}$$

(8) $R_t = \psi^M (\pi_t - \pi_t^F) + \psi^F \pi_t^F$

where b_t^F is unfunded government debt and π_t^F is fiscal-led inflation which finances the unfunded government debt. $\varepsilon_t^{\tau M}$ and $\varepsilon_t^{\tau F}$ are the funded and unfunded fiscal transfer shocks. As is clear from equation (8), fiscal-led inflation, π_t^F , can be viewed as a time-varying inflation target necessary to finance the unfunded debt.

Unfunded debt and fiscal inflation are determined in a shadow economy which operates under a fiscal-led regime and which only features the unfunded shocks, $\varepsilon_t^{\tau F}$. More concretely, the unfunded debt and corresponding fiscal inflation are given by the following fiscal-led shadow economy:

(9)
$$E_t \pi_{t+1}^F = \psi^F \pi_t^F$$

(10) $b_t^F = (\beta^{-1} - \delta_b^F) b_{t-1}^F - b(\beta^{-1} - \psi^F) \pi_t^F + \varepsilon_t^{\tau F}$

where it is assumed that $\psi^F \leq 1$ and $\delta^F_b \leq \beta^{-1} - 1$).

BFM23 assume that the fiscal transfer shocks are either totally funded or totally unfunded and are uncorrelated. One can, however, also define intermediate regimes where a fiscal shock may be partly funded. In the Fisherian model developed above this can be implemented by defining $\varepsilon_t^{\tau M} = \lambda \varepsilon_t^{\tau}$ and $\varepsilon_t^{\tau F} = (1 - \lambda)\varepsilon_t^{\tau}$, where the parameter λ captures the degree of fiscal funding. If $\lambda = 1$, we are back to the monetary-led regime discussed above. The fiscal shock is fully funded and will have no impact on inflation. If instead $\lambda = 0$, there is no fiscal backing and we are in the fiscal-led regime where inflation will adjust to ensure debt sustainability. If λ takes an intermediate value, there is partial fiscal funding. A lower λ means a larger share of unfunded fiscal debt and more fiscal-led inflation.

Figure 1 shows the impulse responses to a positive fiscal transfer shock for different degrees of fiscal funding. The less fiscal funding, the higher the inflation response, the smaller the response of debt

and the smaller the response of the primary surplus. In this model with one-period nominal government debt, the value of nominal debt can only be affected by the instantaneous surprise in inflation. As shown by BFM (20123), the monetary policy response to inflation in the fiscally-led shadow economy has no real effects, but determines the persistence of inflation through the Fisherian effect. As can be seen from Figure A1 in the appendix, when the nominal interest rate does not respond to inflation in the fiscal-led regime ($\psi^F = 0.01$), the inflation burst is just one-off and has a proportional effect on the debt ratio. In the extreme regime of no fiscal backing (fiscal-led regime), the inflation rate jumps up so as to keep the market-value of debt unchanged. When the nominal interest rate responds to inflation (see Figure A2 with $\psi^F = 0.99$), the inflation rate will be more persistent. This will also affect the price of government bonds and lead to a proportional increase in the market value of debt. There is, however, no impact on the expected path of primary surpluses and in this model with one-period nominal government debt the impact effect on inflation will be the same.

Insert Figure 1: Fiscal transfer shocks in a Fisherian model with partial fiscal backing

2.2. A New Keynesian model with partial fiscal backing

The previous section showed how one can use the BFM23 methodology to analyse fiscal shocks in monetary/fiscal policy regimes with partial fiscal backing. This methodology can be generalised to all shocks in the economy that have fiscal implications. To illustrate this, in this section a standard forward-looking New Keynesian model with sticky prices is used. Following Woodford (2001) and Cochrane (2001) the model also features nominal long-term government debt with a coupon that is decaying at a constant rate. As shown by Cochrane (2001), this is important for persistent inflation to have an impact on the valuation of government bonds. It will allow monetary policy to smooth out fiscal inflation and its effects on output.

The linearised New Keynesian model is described by the following eight equations:

Euler/IS equation:

(11)
$$y_t = E_t y_{t+1} - [R_t - E_t \pi_{t+1}] + \varepsilon_t^d$$

New Keynesian Phillips curve:

(12)
$$\pi_t = \kappa(y_t - y_t^*) + \beta E_t \pi_{t+1}$$

Output target:

$$(13) \qquad y_t^* = \varepsilon_t^a$$

No arbitrage condition:

$$(14) \qquad R_t = E_t R_{t,t+1}^b$$

Return on long-term bond:

(15)
$$R_{t-1,t}^b = \frac{\rho_M}{R} P_t^b - P_{t-1}^b$$

Government budget constraint:

(16)
$$b_t = \beta^{-1} b_{t-1} + b \beta^{-1} (R^b_{t-1,t} - y_t + y_{t-1} - \pi_t) - \tau_t$$

Monetary policy rule:

(17)
$$R_{t} = \rho_{R}R_{t-1} + (1 - \rho_{R})\left[\psi_{\pi}(\pi_{t} - \pi_{t}^{F}) + \psi_{\pi}^{F}\pi_{t}^{F} + \psi_{y}\left((y_{t} - y_{t}^{*}) - (y_{t}^{F} - y_{t}^{F*})\right) + \psi_{y}^{F}(y_{t}^{F} - y_{t}^{F*})\right] + \varepsilon_{t}^{mp}$$

Fiscal policy rule:

(18)
$$\tau_t = \rho_\tau \tau_{t-1} + (1 - \rho_\tau) \left[\delta_b (b_{t-1} - b_{t-1}^F) + \delta_b^F b_{t-1}^F + \delta_y (y_t - y_t^*) \right] + \delta_{dy} (y_t - y_{t-1}) + \varepsilon_t^\tau$$

where y_t and y_t^* are respectively output and potential output (or the output target), $R_{t-1,t}^b$ is the ex-post return on the long-term government bond, P_t^b is the price of the bond. Equation (15) defines the ex-post return on the long-term bond (Cochrane, 2001 and 2023). Equation (14) is a no-arbitrage condition that the expected return on holding the long-term bond equals the interest rate on the one-period bond.

The economy is driven by four exogenous and independent processes. Supply, ε_t^a and demand, ε_t^d , shocks follow an autoregressive process of order one, whereas the monetary and fiscal policy shock, ε_t^{mp} and ε_t^{τ} , follow iid processes.

The monetary and fiscal policy rules (17) and (18) again capture the fact that the joint fiscal and monetary policy response to the various shocks is only partially funded. As in the simple Fisherian model, b_t^F is non-funded debt, i.e. the part of debt which is not expected to be backed by future fiscal surpluses, and π_t^F is fiscal-led inflation, i.e. the part of inflation that ensures the sustainability of the unfunded debt and which can be described as a time-varying fiscal inflation target. The distinction between funded and unfunded debt and monetary-led and fiscal-led inflation is implemented by imposing that ψ_{π} is greater than one (i.e. it satisfies the Taylor principle) and δ_b is sufficiently greater than zero implying that future surpluses back up an increase in funded debt, whereas ψ_{π}^F and δ_b^F are equal to zero resembling a fiscal-led policy regime.⁶ Also note that the primary surplus is assumed to be procyclical. It responds positively to economic activity through increased government revenues and reduced transfers giving rise to partial self-financing to the extent that an expansionary fiscal shock stimulates output.

As discussed in the previous section, unfunded debt and fiscal-led inflation are determined in a fiscal-led shadow economy that keeps track of both variables. This shadow economy is identical to equations (11) to (16) where all endogenous variables carry a subscript F and are associated with the fiscal-led regime and the shock processes are preceded by a possibly shock-specific fraction $(1-\lambda)$ which as before captures the degree of fiscal backing. The shadow economy also contains the following monetary and fiscal policy reaction functions:

(19)
$$R_t^F = \rho_R R_{t-1}^F + (1 - \rho_R) \left[\psi_\pi^F \pi_t^F + \psi_y^F (y_t^F - y_t^{*F}) \right] + (1 - \lambda_{mp}) \varepsilon_t^{mp}$$

(20)
$$\tau_t^F = \rho_\tau \tau_{t-1}^F + (1 - \rho_\tau) \left[\delta_b^F b_{t-1}^F + \delta_y (y_t^F - y_t^{*F}) \right] + \delta_{dy} (y_t^F - y_{t-1}^F) + (1 - \lambda_\tau) \varepsilon_t^\tau$$

In BFM23 only the unfunded fiscal shock enters the shadow economy. As a result, unfunded debt and fiscal-led inflation is only driven by this shock. In contrast, we assume that a fraction $1 - \lambda$ of each shock (both structural and policy shocks) affect the shadow economy. This parameter can be

⁶ These reaction coefficients could be positive, but need to satisfy adjusted conditions for a unique equilibrium. Below we will show the sensitivity of the results to the monetary policy reaction coefficient to inflation in the fiscal-led regime.

shock-dependent and captures the degree of fiscal backing following each shock. In other words, in our set-up all shocks can drive fiscal-led inflation.

To show the effects of partial backing on the transmission mechanism of the various shocks, we calibrate the economy using the estimated structural parameters of Bianchi and Melosi (2022). Table A1 in the appendix lists the calibrated parameters (to be completed). Most of these estimates are quite common. The average maturity of government debt is calibrated to be equal to six years in line with the evidence for the US in BFM (2023). We assume that all the AR(1) parameters are equal to 0.9. Finally, we assume that there is no fiscal policy response to debt in the shadow economy, whereas the persistence of the policy rules and the response to the output gap and output growth in the fiscal reaction function is the same as in the actual economy.

Figures 2 to 5 show how the impulse responses to the four shocks vary with different degrees of fiscal backing. We plot the impulse responses for five values of λ . When λ is equal to one, we are in the conventional monetary-led regime and the impact of the shocks on the economy are quite standard. When λ is equal to zero, we are in the fiscal-led regime. Fiscal policy is active and determines inflation. With long-term nominal debt, monetary policy only manages to distribute inflation over time. Values of λ in between zero and one describe intermediate regimes of partial fiscal backing.

We first discuss the fiscal transfer shock (Figure 2). With full fiscal backing an expansionary fiscal transfer shock has no effect on inflation, output and the short-term nominal and real interest rate. Ricardian equivalence holds. Households understand that in this regime the current increase in lump sum transfers will be offset by future taxes. Government debt initially rises due to the accumulation of primary deficits but is eventually paid back through the accumulation of future primary surpluses.⁷ With partial fiscal backing, a part of the debt is unfunded and contributes to a pronounced and persistent increase in inflation, which is accommodated by the central bank. In this case, the observed inflation response is identical to an increase in fiscal-led inflation, i.e. the timevarying inflation target that accommodates the rise in unfunded debt. The rise in inflation leads to an immediate drop in the market value of debt reducing the need for future fiscal surpluses. The associated fall in the ex-ante real rate stimulates economic activity, which in turn reduces the primary deficits and the accumulation of government debt. Part of the fiscal stimulus becomes selffinancing. In sum, under partial fiscal backing, the fiscal multiplier rises. The size of these effects is inversely related to the degree of fiscal backing and the largest when there is no fiscal backing, i.e. in the fiscal-led regime. An alternative interpretation is that with partial fiscal backing, Ricardian equivalence breaks down as part of the rise in debt is seen as a rise in net wealth. As a result, economic activity rises, pushing up inflation and contributing to a fall in the value of government debt.

Insert Figure 2: Government transfer shock in the NK model with partial fiscal backing

Next, we investigate the impact of a monetary policy shock (Figure 3). In the monetary-led regime $(\lambda = 1)$, a monetary policy tightening leads to a fall in output and inflation as prices are sticky and the increase in the nominal rate translates in an even larger rise in the real interest rate. On the fiscal side, the persistent fall in inflation contributes to a rise in the value of government debt and the fall in activity translates into a primary deficit, also contributing to a rise government debt ratio. Several papers have analysed the impact of the FTPL on the transmission process of monetary policy

⁷ In a more realistic model with finite lives or where some households face credit constraints, a rise in lump sum transfers would have a positive impact on output and inflation.

shocks and emphasised the "stepping on a rake" effect (Sims, 2011, Cochrane, 2017, Caramp and Silva, 2022). In this equilibrium the incipient rise in debt is unbacked and will give rise to higher current and expected inflation, putting downward pressure on the value of debt. With partial fiscal backing, the inflationary impact will be proportional to the unfunded part of the rise in government debt. Overall, this undermines any attempt of monetary policy to bring down inflation. The fiscal-led inflation and its negative impact on the value of the government debt allows for smaller futures surpluses and somewhat higher output.

Insert Figure 3: Monetary policy shock in the NK model with partial fiscal backing

Figure 4 shows the effects of a negative supply shock. In the monetary-led regime, a negative supply shock leads to a large fall in output and a more moderate rise in inflation. Monetary policy responds by raising nominal and real interest rates to rein in inflation. The fall in output and the resulting increase in the government deficit lead to a persistent rise in government debt, in spite of the fall in the value of debt due to rising interest rates. This in turn leads to a tightening of fiscal policy over time. Under partial fiscal backing, government debt. Real interest rates initially fall and stimulate demand and output, which reduces the primary deficit and the rise in government debt. Also, with partial fiscal backing, government debt is considered to be net wealth and stimulates demand and inflation. In summary, partial fiscal backing alleviates fiscal sustainability associated with a fall in economic activity, but at the cost of moving the output inflation tradeoff towards higher inflation.

Insert Figure 4: Negative supply shock in the NK model with partial fiscal backing

Finally, Figure 5 illustrates the effects of a demand shock under different degrees of fiscal backing. In the monetary-led regime, the positive demand shock leads to a rise in output and inflation, which is counteracted by a tightening of monetary policy and in the short run also of fiscal policy. The government debt ratio falls as higher inflation reduces the value of the debt, higher output and inflation increase the denominator and initial primary balances go into surplus. In response, primary surpluses subsequently fall into deficit to bring the debt back to its steady state equilibrium. In this case, partial fiscal backing strengthens the transmission on inflation and output. These effects are similar to those when monetary policy is restricted to respond under the effective lower bound.

Insert Figure 5: Demand shock in the NK model with partial fiscal backing

Next, we study the impact of monetary policy behaviour in the shadow economy on the impulse responses to different shocks. As discussed in section 2.1, an important parameter for determining the persistence of the inflation response with partial fiscal backing is the reaction coefficient of the nominal interest rate to inflation in the fiscal-led shadow economy. In the baseline we have assumed that the interest rate reaction to inflation is limited (0.2). Figure 6 shows the impact of increasing this reaction coefficient to 0.8 in the case of a transfer shock and lambda equal to 0.5. As before in the Fisherian model, a higher reaction coefficient increases the persistence of the inflation response. However, in this case it also reduces the response of output as the real rate drops by less. As inflation is spread out over the maturity of the bond, the initial impact on inflation is less and so is the impact on output.⁸ As expected inflation is higher, the nominal value of debt is also higher.

⁸ Bianchi et al (2023) also show the importance of allowing for long-term debt and a positive reaction function coefficient of the short-term rate to inflation for creating a persistent response of inflation. In a model with nominal rigidities, the latter will determine the split between adjustments in the real growth rate due to the fall in the real rate and adjustments in inflation. With a larger, but

Insert Figure 6: Government transfer shock with a higher reaction coefficient to inflation

Figure 7 also shows the impact of higher price stickiness. Higher price stickiness leads to a lower, but somewhat more persistent inflation and output response of the transfer shock. The impact on primary balance and government debt are limited. Finally, figure 7b shows the impact of a zero response of the primary balance to output and output growth. This leads to a larger output and inflation response to the expansionary transfer shock, a bigger drop in the real rate and a somewhat lower path for government debt.

Insert Figure 7: Government transfer shock (higher price stickiness)

Insert Figure 7b: Government transfer shock (zero fiscal output elasticity)

3. Estimating the Smets-Wouters (2007) model with partial fiscal backing

In this section, we extend the Smets-Wouters (2007) model with a fiscal block to estimate the degree of fiscal backing in the US economy since the 1960s and investigate the implications for the inflationary effects of business cycle shocks and the sources of business cycles.

3.1. Extended Smets-Wouters model

We extend the Smets-Wouters (2007) model in three directions. First, we explicitly introduce a fiscal policy block. This block includes the intertemporal government budget constraint describing the evolution of government debt. As in BFM23 and in section 2.2, we use Woodford's (2001) portfolio of bonds with exponentially declining coupons to capture the average maturity of the US government debt. The resulting government budget constraint is given by:

(21)
$$b_t = \beta^{-1} b_{t-1} + b\beta^{-1} \left(R_{t-1,t}^b - \pi_t - y_t + y_{t-1} \right) - \tau_t + tra_t + g_t$$

where tra_t are government transfers, g_t is government spending, τ_t are government revenues and $pb_t = \tau_t + tra_t + g_t$ is the primary balance over steady-state GDP. As before, the realised return on the long-term government bond is given by equation (15) above and equals in expectation the short-term interest rate through an arbitrage equation as in (14).

Fiscal policy consists of three reaction functions:

(22)
$$\tau_t = \rho_\tau \tau_{t-1} + (1 - \rho_\tau) \left[\delta_b^\tau (b_{t-1} - b_{t-1}^F) + \delta_y (y_{t-1}) \right] + \delta_{dy} (y_t - y_{t-1}) + \varepsilon_t^\tau$$

(23)
$$tra_{t} = \rho_{tra}tra_{t-1} + (1 - \rho_{tra})[\delta_{b}^{tra}(b_{t-1} - b_{t-1}^{F})] - \delta_{dh}(h_{t} - h_{t-1}) + \varepsilon_{t}^{tra}$$

(24)
$$g_t = \rho_g g_{t-1} + (1 - \rho_g) [\delta_b^g (b_{t-1} - b_{t-1}^F)] + \varepsilon_t^g$$

The degree of persistence and the responsiveness to changes in government debt in the three fiscal policy reaction functions are instrument-specific and will be estimated in Section 3.2. In addition, we assume that government revenues (taxes) increase as the economy grows both in the short and long run, whereas government transfers respond negatively to changes in hours worked. This captures

less than zero, reaction coefficient to inflation, inflation will be larger (also in line with the Fisher effect) and the growth adjustment lower (and vice versa).

the fact that government revenues are procyclical and transfers like unemployment benefits are countercyclical.

Second, to take into account the zero lower bound periods after the Global Financial Crisis, we extend the dataset with a 1-year short-term interest rate and introduce an additional monetary policy shock that captures the impact of forward guidance. The monetary policy reaction function is modified as follows:

(25)
$$R_{t} = \rho_{R}R_{t-1} + (1 - \rho_{R}) \left[\psi_{\pi}(\pi_{t} - \pi_{t}^{F}) + \psi_{\pi}^{F}\pi_{t}^{F} + \psi_{y} \left((y_{t} - y_{t}^{*}) - (y_{t}^{F} - y_{t}^{F*}) \right) \right] + \psi_{dy} \left(\Delta(y_{t} - y_{t}^{*}) - \Delta(y_{t}^{F} - y_{t}^{F*}) \right) + \varepsilon_{t}^{mp}$$

As in Section 2 and following BFM (2023), we introduce an implicit time-varying inflation target as well as an associated output target, which captures the inflation that is necessary to cover the unfunded government debt.

Third, we append the Smets-Wouters model with a shadow economy like in the simple examples of Section 2, which keeps track of the unfunded government debt, b_t^F , and the associated fiscal inflation, π_t^F , and output gap, $(y_t^F - y_t^{F*})$. This shadow economy replicates all the equations of the Smets-Wouters model where the endogenous variables are superscripted with F, associated with the fiscal-led regime, and are affected by a fraction $(1 - \lambda)$ of the structural shocks. $(1 - \lambda)$ is assumed to be the same for all shocks and represents the weight on the fiscal-led policy regime. The monetary policy reaction function in the fiscal-led shadow economy is given by:

(26)
$$R_t = \rho_R R_{t-1} + (1 - \rho_R) \psi_\pi^F \pi_t^F + (1 - \lambda) \varepsilon_t^{m\mu}$$

We assume that the degree of interest rate smoothing is the same as in (25). The reaction coefficient to inflation is less than one capturing the fiscal-led regime and there is no reaction to current or lagged output gaps in the shadow economy.⁹ The fiscal policy reaction functions in the shadow economy feature the same degree of persistence, but a zero response to the debt variable. Finally, like all the other shocks in the shadow economy, each of the fiscal shocks is preceded by the parameter (1- λ), capturing the degree to which the fiscal shocks are unfunded. The full set of equations is given in the appendix (to be completed).

3.2. Estimation of the extended Smets-Wouters (2007) model

We estimate the extended Smets-Wouters model using the seven data series used in Smets and Wouters (2007) plus the one-year interest rate and four fiscal variables: the market value of US government debt, the total government primary balance, social security transfers and government spending. The sample period is 1965Q1 till 2019Q4. The data appendix gives the precise data definitions and sources. We do not include the pandemic crisis period to avoid that the unusual pandemic-related shocks unduly affect the whole-sample estimates. However, in section 4 we do investigate how the estimated model interprets the post-pandemic inflation period.

The left-hand panel of Table 1 shows the estimates of the structural parameters and the parameters driving the shock processes and compares those estimates with two alternative models. The middle column of Table 1 is the model with $\lambda = 1$, i.e. the model is estimated under the assumption of a

⁹ When we allow for a response to the output gap, we find that the estimated reaction coefficient is not significantly different from zero.

monetary-led regime. Apart from the addition of the fiscal block as observables, this corresponds most closely to the original Smets-Wouters (2007) model. The right-hand column of Table 1 shows the estimates of the same model with $\lambda = 0$, i.e. the estimated model under the fiscal-led regime. Note that in those cases the reaction coefficients in the fiscal and monetary policy functions in the regime with zero weight are for obvious reasons not identified.

A few findings are worth highlighting. First, as shown in Table 1 the mode of the estimated λ equals 0.83. In other words, the data prefers an intermediate monetary/fiscal policy regime where 83% of the fiscal implications of the various shocks are funded. This intermediate regime is preferred over the monetary-led regime, which has a log likelihood that is about 23 points lower. It is also preferred over the fiscal-led regime (the FTPL equilibrium) which has a likelihood which is 95 points lower. So, the data prefers a fiscal/monetary policy regime that is closer to the monetary-led than to the fiscal-led regime.

Second, the estimates of the structural parameters in the model with partial fiscal backing are generally similar to those of the model estimated in a monetary-led regime and of Smets and Wouters (2007). One exception is the degree of price and wage stickiness which rises as the degree of fiscal backing falls. The degree of price stickiness is estimated to be 0.79 in the intermediate regime with $\lambda = 0.8$, 0.72 in the monetary-led regime and 0.87 in the fiscal-led regime. One interpretation is that when inflation expectations are directly affected by unfunded government debt, price stickiness needs to be larger to avoid that the immediate inflationary effects become too large. In the fiscal-led regime it is noteworthy that also the rigidities in the real economy are estimated to be larger. For example, the degree of habit formation in the consumption function is 0.83 compared to 0.62 in the intermediate regime. Similarly, the investment cost parameter is 7.5 in the fiscal-led regime compared to 4.0 in the intermediate regime.

An important new parameter is the estimated average maturity of US government debt. The estimated parameter is 0.9, which corresponds to an average maturity of about 3 years, which is lower than the current average maturity of 6 years of outstanding US federal debt. This may be due to a lower average maturity in the early part of the sample as well as to the impact of quantitative easing which shortened the maturity of government debt in the hands of the private sector.

Another important set of parameters for the size of possible fiscal inflation effects is the persistence of the fiscal and other shocks. The transfer shock is estimated to have the highest persistence at 0.99, but also the government spending and tax shocks are estimated to have a high degree of persistence (0.93 and 0.92 respectively). Amongst the other shocks, the supply shocks - productivity, price and wage mark-up shocks - are the most persistent at 0.97, 0.95 and 0.97 respectively.

Turning to the estimates of the monetary and fiscal reaction function parameters. The monetary policy response parameters in the monetary-led regime are quite standard and similar to those in the estimated monetary-led model. The monetary policy reaction coefficient to inflation in the fiscal-led regime is quite small at 0.20 but estimated with a relative large uncertainty (90% posterior interval of 0.07-0.83). With respect to the fiscal instruments, fiscal transfers are estimated to be most responsive to the long-term debt level (0.07), while both government spending and tax revenues respond less (0.02 and 0.01). Government revenues are estimated to be procyclical, whereas transfers are countercyclical.

Insert **Table 1**: Bayesian estimation of the extended Smets-Wouters (2007) model with partial fiscal backing

3.2. Partial fiscal backing and the propagation of fiscal policy, monetary policy and business cycle shocks

In this section, we discuss the estimated economic and inflationary effects of the fiscal and monetary policy shocks as well as of the various demand and supply shocks. As before, we first focus on the fiscal policy shocks.

Fiscal policy shocks

The qualitative impact of a positive public transfer shock in the estimated Smets-Wouters (2007) model is very similar to the one in the simple New Keynesian model (Figure 8). In a model with full fiscal backing, a rise in transfers would have no impact on real GDP, inflation and interest rates, because in this case Ricardian equivalence holds in our representative agent model. Households realise that the current rise in income will be offset by future taxes or primary surpluses. With partial fiscal funding the expansionary and very persistent transfer shock does have a persistent positive effect on economic activity and inflation. The actual inflation response is equal to the response of fiscal-led inflation and contributes to a persistent fall in the value of government debt. In the estimated model, this reduction in government debt initially more than offsets the rise in debt under the monetary regime. Following a sharp, one-off rise in the deficit due to the temporary part of the transfer programme, the deficit turns into a surplus further contributing to the fall in the debt ratio. With partial fiscal backing the increase in transfers becomes partially self-financing because the boost of the economy increases tax revenues. Keeping the structural parameters of the economy constant, a lower degree of fiscal funding generates higher inflation and output, a larger fall in the real rate and a larger fall in the debt ratio. These findings are similar to the estimates of BFM23. They are also reminiscent of the results of self-financing government transfers in Angeletos et al (2023).

An expansionary government spending shock has very similar effects. In contrast to the rise in lumpsum transfers an expansionary government spending shock has positive effects on output and inflation and leads to a tightening of monetary policy, a persistent government deficit and rising debt. As the degree of fiscal funding falls (smaller lambda), the effects on output and inflation are boosted, the primary deficit is less persistent and the rise in debt more delayed. Overall, these effects are however smaller than in the case of the transfer shocks because the persistence of the government spending shock is smaller. Finally, a rise in non-distortionary taxes has very similar effects on the economy as a change in transfers. Differences arise because the shock process is less persistent and the estimated feedback through the other components differs.

Insert Figure 8: Impulse response to a public transfer shock in SW24 with partial fiscal backing

Monetary policy shocks

Also in the estimated SW model, partial fiscal backing of monetary policy tightening leads to the "stepping on a rake" phenomenon highlighted by Sims (2001) and Cochrane (2017). Because of sticky nominal prices and wages a policy tightening has a negative impact on economic activity and inflation, but the less fiscal backing exists the more the rise in interest rates leads to a rise in inflation down the road. Monetary policy is therefore less "effective" in bringing down in inflation when there is only limited fiscal backing. The estimated fiscal inflation effect is, however, relatively small, so that with an estimated lambda of 0.8 the effectiveness of monetary policy to bring inflation down is not

impaired. This may be partly due to the relatively low estimated degree of persistence in the monetary policy rule (0.75) compared to the one assumed in the NK model (0.9).

Insert Figure 9: Impulse response to a monetary policy shock in SW24 with partial fiscal backing.

Supply shocks

Overall, the inflationary effects of negative supply shocks are enhanced under partial fiscal backing, while the negative effects on output are reduced. The higher inflation contributes to a rise in nominal long-term interest rates and a fall in the value of government debt, whereas the smaller negative impact on output contributes to a smaller fall in the primary surplus. As a result, with partial fiscal backing the rise in government debt following a persistent negative productivity shock is less than under a monetary-led regime.

These effects are qualitatively similar for both negative productivity (Figure 10) and price mark-up shocks (Figure 11). The contribution of fiscal inflation in response to a price mark-up shock is, however, proportionally less, partially because the relatively larger increase in inflation due to the shock leads to an automatic fall in the value of government debt. Overall, partial fiscal backing changes the trade-off between output and inflation stabilisation towards the former. Similar considerations hold in response to wage mark-up shocks (not shown). However, in this case the boost to inflation and output may turn the negative impact on output in the monetary regime temporarily into a positive effect.

Insert Figure 10: Impulse response to a productivity shock in estimated SW with partial fiscal backing

Insert **Figure 11**: Impulse response to a price-markup shock in estimated SW with partial fiscal backing

Demand shocks

The most important demand shock driving output fluctuations is the risk premium shock, which is estimated to be quite persistent. As with the monetary policy shock, the impact of partial fiscal backing on the effects of demand shocks is relatively small. A persistent rise in the risk premium leads to a fall in economic activity, inflation and real interest rates, puts pressure on government finances and leads to a rise in government debt by generating a government budget deficit in response to the recession and increasing the value of existing government debt through lower inflation and interest rates. Inflation-led inflation and unfunded debt are small in this case.

Insert Figure 12: Impulse response to a risk premium shock in estimated SW model

In the appendix (to be completed) it is shown how the estimated effects would change for different degrees of fiscal backing, keeping the other structural parameters fixed. Overall, higher lambdas magnify the effects on inflation, output and government debt. However, they make them empirically implausibly high partly explaining why the lambda in the baseline model is estimated to be relatively high.

In sum, we find that the empirical importance of fiscal inflation in the impulse responses is largest for the fiscal shocks (in particular the transfer shock), significant for the supply shocks, but less important for the demand shocks, including the monetary policy shock.

3.3. What drives inflation and business cycles?

Using the estimated Smets-Wouters model with partial fiscal backing, we now analyse the drivers of business cycle fluctuations in output and inflation. To simplify the analysis, we bunch the shocks together in four categories. Demand shocks include the risk premium, investment-specific technology and net export shocks. Supply shocks include the total factor productivity and price and wage-mark-up shocks. Fiscal policy shocks include the transfer, government spending and tax shocks and, finally, monetary policy shocks include the interest rate and forward guidance shocks.

Table 3 provides the variance decomposition with respect to these shocks for three horizons: one year, 2.5 years and 10 years. The big picture is not very different from Smets-Wouters (2007). Business cycle fluctuations in output are mostly driven by demand shocks. They explain between 60 and 70% of fluctuations in GDP at the one- and two-and-a-half-year horizon. The other shocks split the remainder explaining about 10% of those fluctuations. At the 10-year horizon, the role of demand shocks drops to less than 35%. Supply shocks have a more important effect on economic activity at this horizon, explaining 60%. Monetary and fiscal policy shocks do not significantly contribute to output fluctuations in the long run.

Inflation is instead mostly driven by supply shocks both in the short and the longer run: 80% or more over all horizons. The biggest contribution comes from price mark-up shocks that affect prices immediately. The risk premium shock has a significant, but much smaller impact on inflation. Somewhat surprisingly, the fiscal shocks do not contribute a lot to inflation at any horizon, although they do contribute around a quarter of the variations in fiscal inflation. Fiscal-led inflation is mostly driven by supply shocks, followed by fiscal policy shocks and to a lesser extent demand shocks.

Interest rates are mostly driven by demand shocks, as the central bank responds to recessions or booms by adjusting its monetary policy stance, while it generally looks through supply shocks. As the estimated persistence of the demand shocks is quite high, they also drive interest rates beyond the business cycle frequency and pick up the persistent downward trend in interest rates since the 1980s and after the Global Financial Crisis. In addition, there is a role for monetary policy shocks, driving interest rates in the short run. Qualitatively similar conclusions can be drawn for the ex-ante real interest rate.

New relative to Smets and Wouters (2007) is the account of the fiscal variables. Business cycle fluctuations of the primary balance are about equally driven by demand and fiscal policy shocks. This translates in an important role for demand shocks in driving changes in the public debt ratio. Monetary policy and price mark-up shocks have a less significant impact, although supply shocks are an important driver in the long run, also for the debt ratio, as government revenues increase with output. In line with the drivers of fiscal inflation and the discussion of the impulse responses in the previous section, unfunded government debt is mostly driven by supply and fiscal policy shocks and to a lesser extent, by demand shocks.

Insert Table 3: Variance decomposition

Overall, these conclusions about the drivers of the business cycle are also visible in the historical decompositions of the various endogenous variables. Figure 13, 14 and 15 plot the historical decomposition of annual growth and inflation and the nominal interest rate respectively.

Insert Figure 13: Historical decompositions of annual growth, inflation and fed fund rate

More relevant for this paper is to what extent fiscal-led inflation and unfunded primary balances have contributed to the evolution of inflation and the fiscal balance. Figure 14 shows the decomposition of inflation into its monetary-led and fiscal-led component and the decomposition of the primary surplus in its funded and unfunded part. In line with the relatively high estimated degree of fiscal backing, we find that most of the inflation developments since the 1960s are monetary-led. Fiscal inflation did contribute to the inflation peaks of the 1970s. It contributed about one third of the inflation burst of the first half of the 1970s. Since then, the contribution has been limited, although it gradually became positive since the Global Financial crisis, thereby counteracting the low inflation period since then.

The lower panel of figure 14 suggests that the fiscal inflation of the 1960s and 1970s created quite a bit of fiscal space with a maximum of almost 4 percent of GDP in 1974. This significantly contributed to the fall in the market-value of government debt during that period. The fiscal space created by the more recent fiscal inflation is smaller and between 1 and 2 percent of GDP.

Insert Figure 14: Decomposition of inflation and primary surplus (also add output?)

Figure 15 decomposes the sources of fiscal inflation and the unfunded fiscal balance with respect to various groups of shocks. The role of fiscal policy is clear in the 1970s and also more recently, but according to this analysis it is not the only source of fiscally-led inflation. In the 1970s the various negative supply shocks also contributed to fiscal inflation.

Insert Figure 15: Decomposition of fiscal inflation and unfunded primary balance

4. Explaining the post-pandemic inflation surge

This section uses the estimated SW model with partial fiscal backing to analyse the sources of the peak in inflation since the 2020s.

In order to account for the special nature of the pandemic-related recession, we consider three specific covid-19 related shocks in Q2 and Q3 of 2020. First, an iid productivity shock that enters the marginal cost, the production function and the real wage to capture the fact that the lock-down measures primarily lead to the closure of less productive sectors with corresponding lower wages. The standard deviation of this shock in 20Q2 and Q3 was 6% and 2% respectively. Second, an iid forced savings shock that reduced demand for consumption and investment. It enters in the first-order conditions for consumption and investment, including in the lag and lead terms. The standard deviation of this demand shock in 20Q2 and Q3 was 10% and 3.3%. And, finally, an iid shock to net export demand of 2.5% and 0.83% respectively. These three shocks serve to remove the extreme outliers in the business cycle behaviour caused by the pandemic and the associated containment measures. Apart from these iid shocks in 20Q2 and 20Q3, the estimated model uses the standard shocks to explain the developments since 2020.

Insert **Figure 16**: Historical decomposition of output, quarterly inflation and primary balance since 2020.

Figure 16 depicts the historical decomposition of the level of output, annual inflation and the primary balance since 2020. A few observations are worth mentioning. First, most of the rise and fall in inflation in this period is due to negative supply shocks, in particular price mark-up shocks. These shocks capture the various supply-chain distortions as well as the increase in energy prices and their upward impact on consumer prices. Second, the easing of fiscal policy on top of the direct impact

from the pandemic-related shocks has positively contributed to both output and inflation with a peak in 2021Q2. This has substantially offset the negative effects of demand shocks on output and inflation in that period. As can be seen from Figure 17, which plots the decomposition of fiscal-led inflation and the unfunded primary balance in this period, the inflationary effects are primarily interpreted as fiscal-led inflation which created a fiscal space of the order of 4% of GDP. At the same time this allowed to offset the deflationary effects of negative demand shocks during that period.

Insert **Figure 17**: Historical decomposition of fiscal inflation and unfunded primary balance since 2020.

5. Robustness analysis

5.1. Uncorrelated funded and unfunded shocks

So far, the assumption has been that each of the shocks are partially backed. However, one could also follow the lead of BFM23 and assume that each shock has an uncorrelated funded and unfunded component. The middle column of Table 3 presents the estimation results when making that assumption.

To make the results comparable with those of the baseline model, we assume that the ratio of the standard deviation of the funded shock over the unfunded shock is a function of lambda and equal to (1-lambda)/lambda for all shocks. But the funded and unfunded shocks are assumed to be independent. In order to make the estimated standard deviation of the shocks comparable across the two models, we also impose that the variance of the sum of the two shocks is equal to the variance of the unique shock.¹⁰

Making this assumption and assuming that the relative variance is the same across shocks, we find that the log likelihood of the independent shock model is a bit higher. However, we also find that in sample the funded and unfunded components of each shock are often very highly correlated. This correlation is 0.99 for the government spending shock, 0.77 for the transfer shock, and 0.95 for the revenue shock. The other shocks also turn out to be highly correlated: productivity (0.87), price mark-up (0.72), wage mark-up (0.84), risk premium (0.60), monetary policy (0.89), anticipated monetary policy (0.98) and investment shocks (0.85). It is therefore not surprising that the estimated parameters are very similar to those in the baseline model (left column of Table 3). Panel b of Table 2 contains the variance decomposition of this model. The appendix (to be completed) contains some of the impulse responses and historical decompositions of this alternative model. Overall, the findings are qualitatively and quantitatively very similar.

5.2. Differentiated lambdas for fiscal and other shocks

As an additional robustness exercise, we differentiate the degree of fiscal backing in response to fiscal shocks from that in response to other shocks. The estimation results are reported in the last column of Table 3. The estimated degree of fiscal backing in response to fiscal shocks increases to 0.88, while the degree of fiscal backing following non-fiscal shocks remains similar to the one of the

¹⁰ This requires a rescaling of the estimated standard deviation 'csig' for each of the two innovations as follows: crsig = csig/(((1-clam)^2+(clam)^2)^0.5). The variance of the sum of the two innovations (clam*crsig*eps+(1-clam)*crsig*eps_)^2 is than equal to csig^2 (the variance of the unique innovation in the shadow model).

baseline model (0.82). The other estimation results and their implications are very similar to the baseline model.

5.3. Subsample analysis

Finally, Table 4 reports the Bayesian estimation results for two subperiods 1965:Q1-1979Q4 and 1985:Q1-2019Q4. Some results are worth highlighting. First, we do not find a significant difference in the degree of fiscal backing across those two periods. Second, some of the structural parameters differ across those two subperiods in line with previous results reported in Smets and Wouters (2007). For example, the reaction coefficient to inflation and the estimated degree of price stickiness are higher in the most recent subsample. Third, the average maturity of government debt is estimated to be much smaller in the first period compared to the second period. At the same time, the reaction coefficient to inflation in the fiscal-led regime is estimated to be higher contributing to the persistence of the inflation process.

5. Conclusions and further research

This paper estimates the degree of fiscal backing in the US economy since the 1960s and analyses how the transmission of business cycle shocks to the economy and inflation changes with different degrees of fiscal backing. We highlight three findings. First, the degree of fiscal backing is generally large and estimated to be 0.83 over the full sample. It suggests that for many purposes estimating a model under the monetary-led regime is a good approximation. Second, partial fiscal backing does nevertheless affect the estimated effect on output and inflation of fiscal transfer shocks and supply shocks. Third, the resulting fiscal inflation was mostly visible in the 1960s and 1970s and has contributed more recently to the post-pandemic surge in inflation, but overall the bulk of inflation developments are monetary-led.

A number of extensions are worth pursuing. First, it would be interesting to test more formally changes in fiscal backing over time and across shocks. Second, the degree of fiscal backing is assumed to be symmetric across shocks that have a positive and negative effect on fiscal sustainability. Political economy reasons suggest that the degree of fiscal backing may be lower if shocks have a negative effect on debt sustainability. Third, in our model transfer shocks have no effect on output and inflation in the monetary-led regime due to the assumption of infinitely-lived forward-looking agents, the lump-sum nature of the transfers and the corresponding Ricardian equivalence. In an extension it could be interesting to test the assumption of partial fiscal backing against other ways of increasing the fiscal multiplier such as introducing credit-constrained or finitely-lived households.

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Table 1: Bayesian estimation of extended Smets-Wouters (2007) model

			Baselin	e model	λ =1 Monetary-led model		λ = 0 Fiscal-led model	
			Log marg.lik. = -2757.72		Log ma	rg.lik. = -2765.55	-	rg.lik. = -2842.09
	prior distribution		posteri	posterior distribution		or distribution	posteri	ior distribution
			mode	HPD interval	mode	HPD interval	mode	HPD interval
c	N(1.500,		1.10	[1.03 , 1.40]	1.19	[1.05 , 1.31]	1.22	[1.11 , 1.31]
	В (0.700,	0.1000)	0.62	[0.52 , 0.69]	0.64	[0.57,0.71]	0.81	[0.79 , 0.86]
ì	N(2.000,		0.03	[0.03 , 0.37]	0.03	[0.07,0.23]	0.03	[0.04 , 0.32]
w	В (0.500,	0.1000)	0.63	[0.51 , 0.74]	0.53	[0.44 ,0.67]	0.73	[0.67 , 0.81]
р	В (0.500 ,	0.1000)	0.79	[0.74 , 0.85]	0.72	[0.67,0.85]	0.87	[0.84,0.9]
N	В (0.500 ,	0.1500)	0.54	[0.29 ,0.74]	0.54	[0.3,0.75]	0.49	[0.27,0.7]
5	В (0.500 ,	0.1500)	0.24	[0.11 , 0.36]	0.18	[0.09,0.3]	0.28	[0.13,0.4]
	N(4.000,	1.0000)	3.83	[2.91 , 5.27]	3.96	[3.21 ,5.34]	7.23	[6.45 , 8.63]
r	В(0.500,	0.1500)	0.6	[0.53 , 0.77]	0.75	[0.64,0.86]	0.47	[0.35,0.6]
•	N(1.250,	0.2500)	1.74	[1.62 , 1.98]	1.75	[1.59 , 1.95]	1.86	[1.68,2.1]
	N(0.300,	0.0500)	0.27	[0.24 , 0.32]	0.29	[0.25,0.32]	0.28	[0.24 , 0.31]
:	N(1.500,	0.2500)	1.76	[1.51 , 1.98]	1.84	[1.58 , 2.08]	1.5	[1.1 , 1.88]
	В (0.750,	0.1000)	0.72	[0.72 , 0.83]	0.8	[0.78,0.85]	0.8	[0.77 , 0.84]
	B(0.125,	0.0625)	0.02	[0.01 , 0.03]	0.03	[0.02 ,0.06]	0.09	[0.02 , 0.21]
y	B(0.125,	0.0625)	0.23	[0.20 , 0.32]	0.23	[0.19,0.28]	0.1	[0.03 , 0.22]
F	N(0.500,	0.2000)	0.22	[0.07 , 0.83]	0.5	[0.13,0.87]	0.81	[0.58,0.89]
cte	N(0.000,	2.0000)	-0.11	[-2.61,2.04]	1.27	[-1.4 , 3.2]	-1.45	[-3.47,0.72]
cte	N(0.430,	0.0250)	0.38	[0.34 , 0.40]	0.38	[0.33,0.4]	0.4	[0.38,0.42]
⁻¹ -1	G(0.250,		0.09	[0.05 , 0.17]	0.1	[0.05,0.17]	0.1	[0.05 , 0.19]
1-cte	U(1.000,		1.01	[0.94 , 1.15]	1.01	[0.9,1.1]	1.06	[0.99 , 1.18]
y1	в (0.500,		0.87	[0.60 , 0.97]	0.86	[0.63,0.97]	0.17	[0.04 , 0.46]
v	N(0.280,	0.1250)	0.49	[0.33 , 0.60]	0.44	[0.18,0.59]	0.5	[0.42,0.62]
, Δγ	N(0.280,		0.39	[0.30 , 0.45]	0.35	[0.29,0.43]	0.39	[0.31,0.46]
Δh	N(0.250,		0.18	[0.13 , 0.21]	0.14	[0.09,0.17]	0.19	[0.14,0.23]
g	В (0.250 ,		0.03	[0.02 , 0.04]	0.01	[0,00 , 0.05]	0.2	[0.05 , 0.44]
g tra	B (0.250 ,		0.07	[0.00 , 0.27]	0.05	[0.03 , 0.16]	0.19	[0.05 , 0.44]
					0.05		0.19	
tax	B (0.250 ,		0.01	[0.00,0.03]		[0,00 , 0.03]		[0.05,0.44]
м	U (0.500 ,		0.90	[0.83 , 0.94]	0.86	[0.74 ,0.91]	0.84	[0.65 , 0.92]
	U (0.500 ,	0.2887)	0.83	[0.77 , 0.91]	1.00		0.00	
а	IG(0.100 ,	2.0000)	0.43	[0.39 , 0.47]	0.41	[0.38,0.46]	0.44	[0.41,0.48]
ь	IG(1.000 ,	2.0000)	0.85	[0.55 , 1.35]	1.13	[0.79 ,1.48]	2.78	[2.12 , 3.85]
i i	IG(0.100 ,	2.0000)	0.28	[0.26 , 0.38]	0.33	[0.28,0.38]	0.27	[0.24 , 0.34]
r	IG(0.100 ,	2.0000)	0.22	[0.20 , 0.25]	0.23	[0.21 ,0.25]	0.23	[0.22 , 0.26]
y1	IG(0.100 ,	2.0000)	0.14	[0.13 , 0.16]	0.15	[0.14 ,0.17]	0.13	[0.11 , 0.15]
р	IG(0.100,	2.0000)	0.13	[0.11 , 0.15]	0.13	[0.11 ,0.15]	0.14	[0.11,0.15]
w	IG(0.100,	2.0000)	0.37	[0.33 , 0.41]	0.4	[0.35 ,0.44]	0.34	[0.31 , 0.37]
ne	IG(0.100,	2.0000)	0.40	[0.37 , 0.44]	0.39	[0.37,0.44]	0.4	[0.37 , 0.44]
g	IG(0.100,	2.0000)	0.15	[0.14 , 0.17]	0.16	[0.15,0.18]	0.17	[0.15,0.18]
tra	IG(0.100 ,		0.28	[0.26 , 0.31]	0.27	[0.25,0.3]	0.29	[0.27 , 0.32]
tax	IG(0.100 ,		0.52	[0.49 , 0.57]	0.53	[0.49,0.58]	0.52	[0.49 , 0.57]
debt	IG(1.000 ,		5.65	[5.30 , 6.20]	5.71	[5.32,6.24]	5.81	[5.43 , 6.34]
	в (0.500 ,		0.97	[0.96 , 0.98]	0.98	[0.96 , 0.99]	0.98	[0.96 , 0.99]
a	B (0.500 , B (0.500 ,		0.97	[0.96 , 0.98]	0.98		0.98	[0.96,0.99]
b						[0.86,0.94]		
I	B (0.500 ,		0.87	[0.78,0.91]	0.8	[0.74,0.88]	0.79	[0.71,0.84]
r	B (0.500 ,		0.18	[0.09,0.24]	0.19	[0.1,0.25]	0.09	[0.04,0.15]
y1	B (0.500 ,		0.76	[0.70 , 0.83]	0.79	[0.73,0.86]	0.83	[0.77,0.89]
р	В (0.500,		0.96	[0.90 , 0.97]	0.99	[0.9 , 1,00]	0.91	[0.82,0.92]
N	В (0.500,		0.98	[0.96 , 0.99]	0.98	[0.97,0.99]	0.98	[0.96,0.99]
ne	В (0.500,		0.24	[0.16 , 0.33]	0.23	[0.15,0.32]	0.27	[0.19 , 0.35]
	В (0.500 ,	0.1750)	0.93	[0.92 , 0.99]	0.99	[0.97, 1,00]	0.99	[0.98,0.99]
ra	в (0.500 ,	0.1750)	1.00	[0.99 , 1.00]	0.99	[0.98 , 1,00]	0.99	[0.98,0.99]
ax	В (0.500 ,	0.1750)	0.92	[0.89 , 0.96]	0.94	[0.93 , 1,00]	0.93	[0.9 , 0.95]
	в (0.500,	0.1750)	0.78	[0.59 , 0.84]	0.82	[0.67,0.87]	0.79	[0.63 , 0.86]
,	B (0.500	0.1750)	0.89	[0.80 , 0.92]	0.9	[0.8,0.94]	0.87	[0.73,0.89]
b	5 (0.500)			[0.86 , 0.97]	0.89	[0.83,0.96]	0.95	[0.92 , 0.97]
p	B (0.500 ,	0.1750)	0.92	[0.00,0.37]				
p w	в (0.500 ,					[0.27,0.5]		[0.14 , 0.33]
p w tra	B (0.500 , B (0.500 ,	0.1750)	0.37	[0.23 , 0.48]	0.44	[0.27,0.5] [0.02,0.06]	0.24	[0.14,0.33] [0.03,0.07]
р	в (0.500 ,	0.1750) 0.1500)				[0.27,0.5] [0.02,0.06] [0.26,0.41]		[0.14 , 0.33] [0.03 , 0.07] [0.24 , 0.4]

Table 2: Variance decomposition evaluated at the posterior mode

a) Baseline model

Horizon = $4q/10q/10y$	Supply shocks	Demand shocks	Mon.pol.shocks	Fis.pol.shocks
Output	0.08 0.15 0.60	0.68 0.66 0.33	0.12 0.07 0.03	0.13 0.11 0.04
Fiscal unfunded	0.33 0.30 0.30	0.18 0.18 0.17	0.01 0.01 0.01	0.48 0.52 0.53
Inflation	0.88 0.82 0.79	0.08 0.12 0.15	0.01 0.01 0.01	0.03 0.04 0.05
Fiscal unfunded	0.67 0.61 0.57	0.09 0.11 0.13	0.00 0.00 0.00	0.24 0.28 0.30
Nominal Interest rate	0.12 0.13 0.14	0.46 0.62 0.66	0.42 0.25 0.19	0.00 0.00 0.00
Real interest rate	0.21 0.19 0.17	0.18 0.35 0.43	0.58 0.43 0.36	0.03 0.03 0.04
Public debt ratio	0.08 0.04 0.43	0.77 0.73 0.39	0.08 0.10 0.05	0.07 0.13 0.13
Fiscal unfunded	0.46 0.43 0.33	0.14 0.15 0.14	0.01 0.00 0.00	0.39 0.42 0.53
Primary surplus ratio	0.02 0.10 0.43	0.40 0.53 0.37	0.07 0.06 0.04	0.51 0.31 0.17
Fiscal unfunded	0.40 0.37 0.37	0.20 0.20 0.19	0.02 0.01 0.01	0.38 0.43 0.43

b) Model with independent funded and unfunded shocks

Horizon= q/10q/10y	Supply shocks	Demand shocks	Mon.pol.shocks	Fis.pol.shocks	Of which Unfunded
Output	0.25 0.31 0.61	0.60 0.56 0.32	0.07 0.05 0.03	0.08 0.08 0.04	0.23 0.19 0.07
Fiscal unfunded	0.28 0.29 0.26	0.38 0.33 0.27	0.05 0.02 0.02	0.29 0.37 0.45	1.00 1.00 1.00
Inflation	0.87 0.80 0.73	0.09 0.13 0.19	0.01 0.01 0.01	0.04 0.05 0.07	0.32 0.38 0.41
Fiscal unfunded	0.87 0.83 0.76	0.02 0.03 0.06	0.00 0.00 0.00	0.11 0.14 0.17	1.00 1.00 1.00
Nominal Interest	0.14 0.15 0.16	0.49 0.63 0.68	0.37 0.22 0.15	0.00 0.01 0.01	0.12 0.11 0.11
Real interest rate	0.18 0.16 0.15	0.24 0.42 0.50	0.55 0.40 0.33	0.03 0.03 0.03	0.27 0.22 0.20
Public debt ratio	0.17 0.23 0.55	0.66 0.53 0.25	0.05 0.06 0.03	0.11 0.18 0.17	0.23 0.26 0.18
Fiscal unfunded	0.61 0.56 0.48	0.17 0.17 0.09	0.02 0.02 0.00	0.21 0.25 0.43	1.00 1.00 1.00
Primary surplus	0.11 0.25 0.42	0.31 0.38 0.32	0.04 0.04 0.03	0.53 0.33 0.23	0.15 0.18 0.14
Fiscal unfunded	0.27 0.33 0.33	0.35 0.35 0.32	0.04 0.02 0.02	0.33 0.30 0.33	1.00 1.00 1.00

	Table 3: Bay	vesian estimation	of alternative	model specifications
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		Baseline model Log marg.lik. = -2757.72 posterior distribution		Independent shocks		Fiscal shock specific λ_{f}	
				-	rg.lik. =-2746.07	-	arg.lik. = -2758.02
	prior distribution			posteri	or distribution	poster	ior distribution
		mode	HPD interval	mode	HPD interval	mode	HPD interval
5 _c	N (1.500 , 0.3750)	1.10	[1.03 , 1.40]	0.85	[0.89,1.34]	1.1	[1.05 , 1.42]
n	B (0.700 , 0.1000)	0.62	[0.52 , 0.69]	0.7	[0.55,0.74]	0.61	[0.54,0.7]
21	N (2.000 , 0.7500)	0.03	[0.03 , 0.37]	0.03	[0.03,0.24]	0.03	[0.08 , 0.33]
w	B (0.500 , 0.1000)	0.63	[0.51 , 0.74]	0.69	[0.57,0.77]	0.63	[0.52 , 0.76]
p	B (0.500 , 0.1000)	0.79	[0.74 , 0.85]	0.61	[0.45,0.7]	0.78	[0.74 , 0.84]
w	B (0.500 , 0.1500)	0.54	[0.29 , 0.74]	0.49	[0.32,0.73]	0.54	[0.3,0.74]
р	B (0.500,0.1500)	0.24	[0.11 , 0.36]	0.54	[0.22,0.73]	0.24	[0.11 , 0.35]
р	N(4.000, 1.0000)	3.83	[2.91 , 5.27]	3.72	[3.07 , 5.53]	3.82	[3.09 , 5.18]
ψ	B (0.500,0.1500)	0.6	[0.53 , 0.77]	0.34	[0.06,0.37]	0.6	[0.53 , 0.77]
Þ	N(1.250,0.2500)	1.74	[1.62 , 1.98]	1.62	[1.41 , 1.93]	1.74	[1.62 , 1.97]
χ	N (0.300 , 0.0500)	0.27	[0.24 , 0.32]	0.26	[0.19,0.29]	0.27	[0.25 , 0.32]
π	N (1.500 , 0.2500)	1.76	[1.51 , 1.98]	1.32	[1.00,1.6]	1.8	[1.55 , 2.05]
ρ	B (0.750,0.1000)	0.72	[0.72 , 0.83]	0.83	[0.73,0.88]	0.71	[0.7,0.82]
y	B (0.125 , 0.0625)	0.02	[0.01 , 0.03]	0.06	[0.03,0.16]	0.02	[0.01 , 0.03]
Δy	B (0.125 , 0.0625)	0.23	[0.20 , 0.32]	0.3	[0.18,0.39]	0.23	[0.19 , 0.32]
π_F	N (0.500 , 0.2000)	0.22	[0.07 , 0.83]	1.00	[0.7 ,1.00]	0.22	[0.05 , 0.67]
-cte	N (0.000 , 2.0000)	-0.11	[-2.61, 2.04]	-3.6	[-3.35,-0.69]	0.06	[-1.88, 2.66]
-cte	N (0.430 , 0.0250)	0.38	[0.34 , 0.40]	0.39	[0.36,0.43]	0.38	[0.35,0.4]
3 ⁻¹ -1	G (0.250 , 0.1000)	0.09	[0.05 , 0.17]	0.17	[0.09,0.29]	0.09	[0.04,0.18]
1-cte	U (1.000 , 0.5774)	1.01	[0.94 , 1.15]	0.88	[0.8,1.21]	1.00	[0.95 , 1.15]
0 _{y1}	B (0.500, 0.2000)	0.87	[0.60 , 0.97]	0.71	[0.3,0.89]	0.87	[0.59 , 0.97]
5 _v	N (0.280 , 0.1250)	0.49	[0.33 , 0.60]	0.6	[0.43,0.7]	0.47	[0.16 , 0.53]
$S_{\Delta y}$	N (0.280 , 0.1250)	0.39	[0.30 , 0.45]	0.27	[0.16,0.39]	0.39	[0.31,0.45]
δ _{Δh}	N (0.250, 0.1250)	0.18	[0.13 , 0.21]	0.27	[0.16,0.32]	0.18	[0.13,0.21]
S _g	B (0.250 , 0.1250)	0.03	[0.02 , 0.04]	0.08	[0.04,0.13]	0.9	[0.84 , 0.94]
s S _{tra}	B (0.250, 0.1250)	0.07	[0.00 , 0.27]	0.13	[0.01,0.17]	0.03	[0.02,0.04]
tra t _{tax}	B (0.250, 0.1250)	0.01	[0.00 , 0.03]	0.07	[0.04 , 0.12]	0.09	[0.00 , 0.24]
M	U (0.500 , 0.2887)	0.90	[0.83 , 0.94]	0.65	[0.37 , 0.83]	0.01	[0.00 , 0.04]
- M	U (0.500 , 0.2887)	0.83	[0.77 , 0.91]	0.75	[0.49,0.84]	0.82	[0.72 , 0.88]
	U (0.500 , 0.2887)	0.05	[0.77,0.51]	0.75	[0.45,0.04]	0.88	[0.84 , 0.97]
Lf							
Ja	IG(0.100, 2.0000)	0.43	[0.39 , 0.47]	0.51	[0.46,0.66]	0.43	[0.39 , 0.47]
5 _b	IG(1.000,2.0000)	0.85	[0.55 , 1.35]	1.22	[0.84,1.98]	0.83	[0.71, 1.32]
7 ₁	IG(0.100, 2.0000)	0.28	[0.26 , 0.38]	0.26	[0.23,0.5]	0.28	[0.27 , 0.37]
5 _r	IG(0.100, 2.0000)	0.22	[0.20 , 0.25]	0.24	[0.19,0.27]	0.22	[0.2,0.24]
5 _{y1}	IG(0.100, 2.0000)	0.14	[0.13 , 0.16]	0.15	[0.13,0.2]	0.14	[0.13 , 0.16]
7 _p	IG(0.100, 2.0000)	0.13	[0.11 , 0.15]	0.23	[0.18,0.28]	0.12	[0.11 , 0.15]
5 _w	IG(0.100, 2.0000)	0.37	[0.33 , 0.41]	0.2	[0.15,0.24]	0.37	[0.33 , 0.41]
7 _{ne}	IG(0.100, 2.0000)	0.40	[0.37 , 0.44]	0.42	[0.38,0.53]	0.4	[0.37 , 0.43]
7 _g	IG(0.100,2.0000)	0.15	[0.14 ,0.17]	0.17	[0.15,0.21]	0.15	[0.14 , 0.17]
5 _{tra}	IG(0.100,2.0000)	0.28	[0.26 ,0.31]	0.33	[0.3,0.43]	0.28	[0.26 , 0.31]
5 _{tax}	IG(0.100,2.0000)	0.52	[0.49 , 0.57]	0.54	[0.48,0.68]	0.52	[0.49 , 0.58]
debt	IG(1.000,2.0000)	5.65	[5.30 , 6.20]	2.35	[2.00,2.77]	5.64	[5.28,6.18]
) _a	B (0.500 , 0.1750)	0.97	[0.96 , 0.98]	0.83	[0.73,0.91]	0.97	[0.96,0.98]
о _ь	B (0.500 , 0.1750)	0.93	[0.85 , 0.94]	0.6	[0.46,0.76]	0.93	[0.88 , 0.95]
, ,	B (0.500, 0.1750)	0.87	[0.78 , 0.91]	0.79	[0.49,0.86]	0.87	[0.77,0.9]
, Dr	B (0.500, 0.1750)	0.18	[0.09 , 0.24]	0.27	[0.15,0.37]	0.18	[0.09 , 0.23]
0 _{y1}	B (0.500, 0.1750)	0.76	[0.70 , 0.83]	0.78	[0.68,0.92]	0.75	[0.69 , 0.83]
о _р	B (0.500, 0.1750)	0.96	[0.90 , 0.97]	0.52	[0.26,0.8]	0.96	[0.89 , 0.98]
	B (0.500, 0.1750)	0.98	[0.96 , 0.99]	0.52	[0.39 , 0.86]	0.98	[0.96 , 0.99]
°~	B (0.500, 0.1750) B (0.500, 0.1750)	0.24	[0.16 , 0.33]	0.28	[0.14,0.43]	0.24	[0.16 , 0.33]
ne					[0.14,0.43]		
^{'g}	B (0.500, 0.1750)	0.93	[0.92,0.99]	0.89		0.94	[0.92,0.97]
tra	B (0.500, 0.1750)	1.00	[0.99, 1.00]	0.99	[0.98,1.00]	1.00	[1.00,1.00]
tax	B (0.500, 0.1750)	0.92	[0.89 , 0.96]	0.51	[0.4,0.74]	0.93	[0.91,0.98]
ι _b	B (0.500, 0.1750)	0.78	[0.59 , 0.84]	0.31	[0.13,0.54]	0.78	[0.7,0.86]
۱ _p	B (0.500, 0.1750)	0.89	[0.80 , 0.92]	0.5	[0.24,0.69]	0.89	[0.78 , 0.93]
L _w	B (0.500, 0.1750)	0.92	[0.86 , 0.97]	0.5	[0.26,0.75]	0.92	[0.85 , 0.97]
l _{tra}	B (0.500 , 0.1750)	0.37	[0.23 , 0.48]	0.43	[0.14,0.44]	0.36	[0.19 , 0.42]
ene	B (0.500 , 0.1500)	0.01	[0.01 , 0.05]	0.24	[0.13,0.43]	0.01	[0.01 , 0.04]
, ne_d	N (0.250 , 0.1250)	0.27	[0.22 , 0.39]	0.33	[0.18,0.43]	0.26	[0.24,0.4]
ne_s	N(0.500,0.2500)	0.51	[0.38 , 0.62]	0.57	[0.29,0.68]	0.51	[0.39 , 0.62]

 ζ_{ne_s}
 N (0.500, 0.2500)
 0.51
 [0.3]

 Fixed: π-cte=0.5, D/Y=2.4, G/Y=0.18, Tra/Y=0.10

Table 4: Subsample estimations

		Baseline model		Subsample 1965q1-1979q2		Subsample 1984q1-2019q4	
			Log marg.lik. = -2757.72		rg.lik. = -756.98	Log ma	rg.lik. = -1488.97
	prior distribution	posteri	or distribution	posteri	or distribution	posteri	or distribution
		mode	HPD interval	mode	HPD interval	mode	HPD interval
r _c	N (1.500, 0.3750)	1.10	[1.03 , 1.40]	0.85	[0.89 , 1.34]	1.14	[1,00 , 1.31]
l I	B (0.700, 0.1000)	0.62	[0.52 , 0.69]	0.7	[0.55 , 0.74]	0.58	[0.53,0.67]
ĨI.	N (2.000, 0.7500)	0.03	[0.03 , 0.37]	0.03	[0.03 , 0.24]	0.14	[0.03, 1.01]
w	B (0.500, 0.1000)	0.63	[0.51 , 0.74]	0.69	[0.57 , 0.77]	0.56	[0.45,0.79]
p	B (0.500, 0.1000)	0.79	[0.74 , 0.85]	0.61	[0.45,0.7]	0.89	[0.87,0.94]
N	B (0.500, 0.1500)	0.54	[0.29 , 0.74]	0.49	[0.32,0.73]	0.45	[0.21,0.69]
Þ	B (0.500, 0.1500)	0.24	[0.11,0.36]	0.54	[0.22 , 0.73]	0.24	[0.1 , 0.4]
)	N (4.000, 1.0000) B (0.500, 0.1500)	3.83 0.6	[2.91 , 5.27] [0.53 , 0.77]	3.72 0.34	[3.07 , 5.53] [0.06 , 0.37]	5.62 0.85	[4.8,7.28] [0.75,0.93]
, Þ	N (1.250, 0.2500)	1.74	[1.62 , 1.98]	1.62	[1.41 , 1.93]	1.78	[1.58 , 1.99]
r L	N (0.300 , 0.0500)	0.27	[0.24 , 0.32]	0.26	[0.19 , 0.29]	0.29	[0.24 , 0.32]
π	N (1.500 , 0.2500)	1.76	[1.51 , 1.98]	1.32	[1.00 , 1.6]	1.62	[1.16 , 1.85]
p	B (0.750, 0.1000)	0.72	[0.72 , 0.83]	0.83	[0.73 , 0.88]	0.85	[0.83,0.91]
,	B (0.125, 0.0625)	0.02	[0.01 , 0.03]	0.06	[0.03 , 0.16]	0.02	[0.01,0.06]
Δy	B (0.125, 0.0625)	0.23	[0.20 , 0.32]	0.3	[0.18 , 0.39]	0.24	[0.17,0.29]
, π F	N (0.500, 0.2000)	0.22	[0.07 , 0.83]	1.00	[0.7,1.00]	0.93	[0.57 , 0.97]
cte	N (0.000, 2.0000)	-0.11	[-2.61, 2.04]	-3.6	[-3.35, -0.69]	0.73	[-0.86, 2.34]
-cte	N (0.430, 0.0250)	0.38	[0.34 , 0.40]	0.39	[0.36 , 0.43]	0.43	[0.4,0.47]
-1-1	G (0.250,0.1000)	0.09	[0.05 , 0.17]	0.17	[0.09 , 0.29]	0.1	[0.05 , 0.19]
1-cte	U (1.000,0.5774)	1.01	[0.94 , 1.15]	0.88	[0.8,1.21]	1.11	[1.04 , 1.24]
ly1	B (0.500,0.2000)	0.87	[0.60 , 0.97]	0.71	[0.3,0.89]	0.83	[0.52 , 0.96]
У	N (0.280 , 0.1250)	0.49	[0.33 , 0.60]	0.6	[0.43,0.7]	0.44	[0.35 , 0.61]
Δу	N (0.280,0.1250)	0.39	[0.30 , 0.45]	0.27	[0.16 , 0.39]	0.41	[0.3,0.51]
Δh	N (0.250,0.1250)	0.18	[0.13 , 0.21]	0.27	[0.16 , 0.32]	0.1	[0.06 , 0.15]
g	B (0.250,0.1250)	0.03	[0.02 , 0.04]	0.08	[0.04 , 0.13]	0.07	[0.05 , 0.11]
tra	B (0.250,0.1250)	0.07	[0.00 , 0.27]	0.13	[0.01 , 0.17]	0.1	[0.01 , 0.17]
tax	B (0.250,0.1250)	0.01	[0.00 , 0.03]	0.07	[0.04 , 0.12]	0.05	[0.01 , 0.11]
м	U (0.500,0.2887)	0.90	[0.83 , 0.94]	0.65	[0.37 , 0.83]	0.92	[0.75 , 0.97]
	U (0.500,0.2887)	0.83	[0.77 , 0.91]	0.75	[0.49 , 0.84]	0.71	[0.58,0.78]
a	IG(0.100,2.0000)	0.43	[0.39 , 0.47]	0.51	[0.46 , 0.66]	0.36	[0.33 , 0.41]
ь	IG(1.000,2.0000)	0.85	[0.55 , 1.35]	1.22	[0.84 , 1.98]	0.36	[0.27 , 0.62]
Fi -	IG(0.100,2.0000)	0.28	[0.26 , 0.38]	0.26	[0.23,0.5]	0.26	[0.22 , 0.32]
5 _r	IG(0.100,2.0000)	0.22	[0.20 , 0.25]	0.24	[0.19 , 0.27]	0.1	[0.08 , 0.11]
y1	IG(0.100,2.0000)	0.14	[0.13 , 0.16]	0.15	[0.13,0.2]	0.09	[0.07,0.1]
Гр	IG(0.100,2.0000)	0.13	[0.11 , 0.15]	0.23	[0.18 , 0.28]	0.1	[0.09 , 0.12]
w	IG(0.100,2.0000)	0.37	[0.33 , 0.41]	0.2	[0.15 , 0.24]	0.43	[0.36 , 0.48]
ne	IG(0.100,2.0000)	0.40	[0.37 , 0.44]	0.42	[0.38 , 0.53]	0.3	[0.28 , 0.34]
5 _g	IG(0.100,2.0000)	0.15	[0.14 , 0.17]	0.17	[0.15 , 0.21]	0.11	[0.1 ,0.13]
5 _{tra}	IG(0.100,2.0000)	0.28	[0.26 , 0.31]	0.33	[0.3,0.43]	0.24	[0.22 , 0.27]
tax	IG(0.100,2.0000)	0.52	[0.49 , 0.57]	0.54	[0.48 , 0.68]	0.5	[0.45 , 0.56]
debt	IG(1.000,2.0000)	5.65	[5.30 , 6.20]	2.35	[2.00 , 2.77]	6.58	[6.08 , 7.46]
а	B (0.500,0.1750)	0.97	[0.96 , 0.98]	0.83	[0.73 , 0.91]	0.95	[0.93 , 0.97]
b	B (0.500,0.1750)	0.93	[0.85 , 0.94]	0.6	[0.46 , 0.76]	0.97	[0.94 , 0.98]
1	B (0.500,0.1750)	0.87	[0.78 , 0.91]	0.79	[0.49 , 0.86]	0.81	[0.73 , 0.89]
r	B (0.500,0.1750)	0.18	[0.09 , 0.24]	0.27	[0.15 , 0.37]	0.47	[0.4 ,0.5]
y1	B (0.500, 0.1750)	0.76	[0.70 , 0.83]	0.78	[0.68 , 0.92]	0.71	[0.64,0.81]
р	B (0.500, 0.1750)	0.96	[0.90 , 0.97]	0.52	[0.26,0.8]	0.8	[0.66,0.9]
w	B (0.500,0.1750)	0.98	[0.96 , 0.99]	0.53	[0.39 , 0.86]	0.98	[0.91 , 0.99]
ne	B (0.500,0.1750)	0.24	[0.16 , 0.33]	0.28	[0.14 , 0.43]	0.18	[0.1,0.28]
g	B (0.500,0.1750)	0.93	[0.92 , 0.99]	0.89	[0.86 , 0.96]	0.94	[0.93 , 0.96]
tra	B (0.500, 0.1750)	1.00	[0.99 , 1.00]	0.99	[0.98,1.00]	0.99	[0.98,1,00]
tax	B (0.500, 0.1750)	0.92	[0.89 , 0.96]	0.51	[0.4,0.74]	0.95	[0.91,0.98]
ь	B (0.500,0.1750)	0.78	[0.59 , 0.84]	0.31	[0.13 , 0.54]	0.73	[0.56 , 0.83]
p	B (0.500,0.1750)	0.89	[0.80 , 0.92]	0.5	[0.24 , 0.69]	0.71	[0.52 , 0.87]
w	B (0.500, 0.1750)	0.92	[0.86 , 0.97]	0.5	[0.26 , 0.75]	0.91	[0.79,0.95]
tra	B (0.500,0.1750)	0.37	[0.23 , 0.48]	0.43	[0.14 , 0.44]	0.46	[0.31 , 0.57]
ne	B (0.500, 0.1500)	0.01	[0.01 , 0.05]	0.24	[0.13,0.43]	0.03	[0.02,0.05]
ne_d	N (0.250, 0.1250)	0.27	[0.22 , 0.39]	0.33	[0.18 , 0.43]	0.37	[0.26 , 0.43]

Fixed: π-cte=0.5, D/Y=2.4, G/Y=0.18,Tra/Y=0.10





Figure 2: Public transfer shock in the NK model



Figure 3: Monetary policy shock in the NK model



Figure 4: Negative productivity shock in NK model







Figure 6: Transfer shock (lambda=0.5) with larger monetary policy inflation response in fiscally-led economy (0.8 instead of 0.2)







Figure 7a: Transfer shock (lambda=0.5) with zero fiscal output elasticity





Figure 8: A public transfer shock in estimated SW model with partial fiscal backing



Figure 9: A monetary policy shock in estimated SW model with partial fiscal backing

Figure 10: A productivity shock in estimated SW model with partial fiscal backing



Impulse Response of a TFP shock

Figure 11: Impulse response to a price mark-up shock in estimated SW model with partial fiscal backup



Figure 12: Risk premium shock in estimated SW model with partial fiscal backing



Impulse Response of a risk premium shock



Figure 13: Historical decomposition of a) annual real GDP growth, b) annual inflation and c) the federal funds rate.



-6 1965q1

1975q1

1985q1

2005q1

1995q1

2015q1





Figure 15: Decomposition of a) fiscally-led inflation and b) unfunded primary balance



Figure 16: Historical decomposition of output, inflation and primary balance in the post-Covid period

a) Output



b) Annual inflation



c) Primary balance



Figure 17: Historical decomposition of fiscal inflation and unfunded primary balance

a) Fiscal inflation



b) Unfunded primary balance



Appendix (To be completed)

Figure A1: Transfer shock in Fisherian model with ψ^F_{π} =0.01



Figure A2: Transfer shock in Fisherian model with ψ^F_{π} =0.99



Data appendix for the estimated version of SW

The model is estimated using twelve quarterly U.S. macro-economic time series. The basic dataset is similar to SW2007: real GDP, consumption, investment, hours worked, real wages, prices and a short-term interest rate. This dataset is augmented with four data series describing the government sector and a long term yield.

GDP, consumption and investment are taken from the U.S. Bureau of Economic Analysis. Real Gross Domestic Product (GDPC1) is expressed in Billions of Chained 2017 Dollars. Nominal Personal Consumption Expenditures (PCEC) and Fixed Private Domestic Investment (FPI) are deflated with the GDP-deflator. Inflation is the first difference of the log of the Implicit Price Deflator of GDP (GDPDEF). Hours and wages come from the BLS (hours and hourly compensation for the NFB sector for all persons). Hourly compensation (COMPNFB/PRS85006103) is divided by the GDP price deflator in order to get the real wage variable. Hours are adjusted to take into account the limited coverage of the NFB sector compared to GDP (the index of average weekly hours for the NFB sector (PRS85006023) is multiplied with the Civilian Employment (16 years and over - CE16OV).

Government consumption expenditures and gross investment (GCE) and federal government transfers (government social benefits B087RC1Q027SBEA - GSB) are also deflated by the GDP deflator.

The interest rate is the Federal Funds Rate. The long term yields are zero-coupon yields (SVENYXX) available on the FederalReserve webpage "Nominal Yield Curve" and based on: "The U.S. Treasury Yield Curve: 1961 to the Present" by Refet S. Gurkaynak, Brian Sack, and Jonathan H. Wright.

The aggregate real variables are expressed per capita by dividing with the population over 16 trend (CNP16OV). All series are seasonally adjusted. Consumption, investment, GDP, wages, hours, government consumption and investment and government transfers are expressed in 100 times log. The interest rate and inflation rate are expressed on a quarterly basis corresponding with their appearance in the model.

The primary public surplus is defined as the sum of net government savings (TGDEF) plus government interest payments (Government current expenditures: Interest payments A180RC1Q027SBEA).

The government debt is the sum of the outstanding Treasury debt at Market Value plus the residual of general government (consolidated) total liabilities (FL374190005) at par value. The series at market value is from: George Hall, Jonathan Payne, Thomas J. Sargent, 2018. "US Federal Debt 1776-1960: Quantities and Prices," Working Papers 18-25, New York University.

```
consumption = LN( ( PCEC / GDPDEF ) / LNSindex ) * 100
investment = LN( ( FPI / GDPDEF ) / LNSindex ) * 100
output = LN( GDPC96 / LNSindex ) * 100
hours = LN( (PRS85006023 * CE16OV / 100 ) / LNSindex ) * 100
inflation = LN( GDPDEF / GDPDEF(-1) ) * 100
real wage = LN( PRS85006103 / GDPDEF ) * 100
interest rate = Federal Funds Rate / 4
1Y yield = SVENYXX / 4
government consumption and investment = LN( ( GCE / GDPDEF ) / LNSindex ) * 100
government transfers = LN( ( GSB / GDPDEF ) / LNSindex ) * 100
primary surplus ratio = ( TGDEF + GIP ) / ( GDP / 4 )
public debt ratio = ( Total Debt ) / ( GDP / 4 )
```