

$$r < g$$

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# Preview

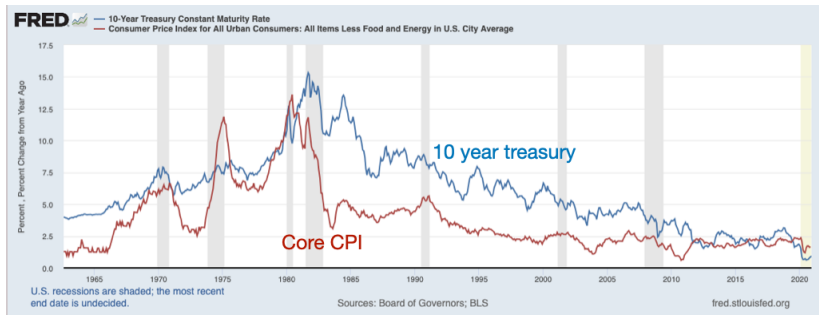
- ▶ Debt sustainability: The most important macro question.
- ▶ The hope:

$$\frac{d}{dt} \left( \frac{b_t}{y_t} \right) = (r_t - g_t) \frac{b_t}{y_t} - \frac{s_t}{y_t}.$$

$r < g$ : Raise debt ( $s < 0$ ) then roll over ( $s = 0$ ),  $b/y$  declines?  
“Fiscal expansion” with “no fiscal cost?” (Blanchard, Yellen v. 1)

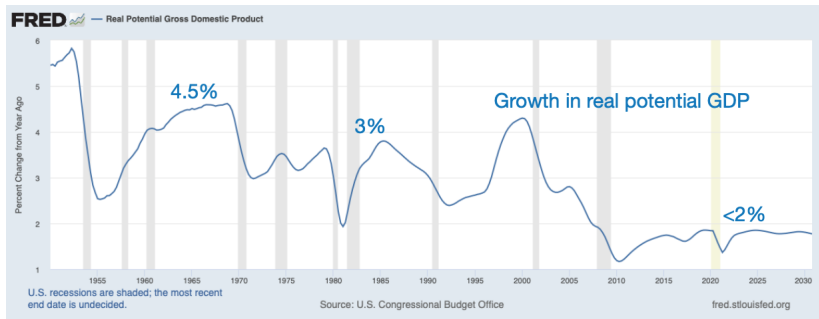
- ▶ Why is  $r < g$ ? Will it last? (“Low interest rates & gov't debt.”)
- ▶ Does  $r < g$  work? (“ $r < g$ ”.)
  - ▶  $r < g$  is fun, but irrelevant to US fiscal policy issues. Like seignorage, it is a small benefit to government finance. Large deficits need to be repaid with surpluses.
  - ▶ Can see  $E(r) < E(g)$  yet debt = PV of surpluses. Grow out of debt strategy is like writing out of the money puts, calling it arbitrage. Don't calibrate certainty models with uncertain data.

# r fact



- ▶ Steady trend since 1980.
- ▶ Savings glut, fx reserves, QE, zero bound, liquidity, etc. Icing. Cake?
- ▶ Basic economics? (Why do we not know?)

# Basic economics

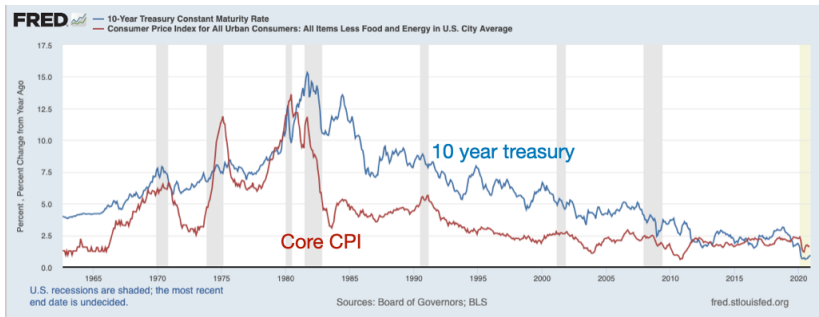


$$r = \delta + \gamma(g - n) = \theta f'(k)$$

real  $r$  = impatience +  $(1-2) \times (\text{growth} - \text{pop.})$  = marg. product of capital

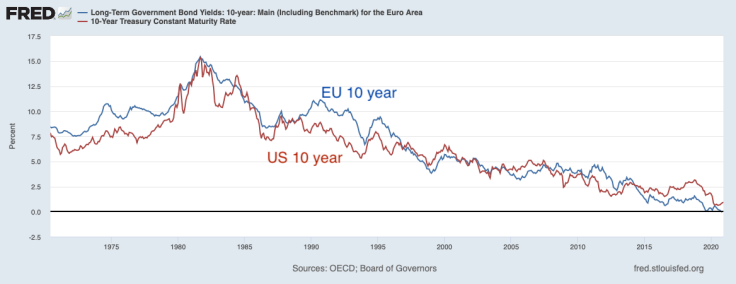
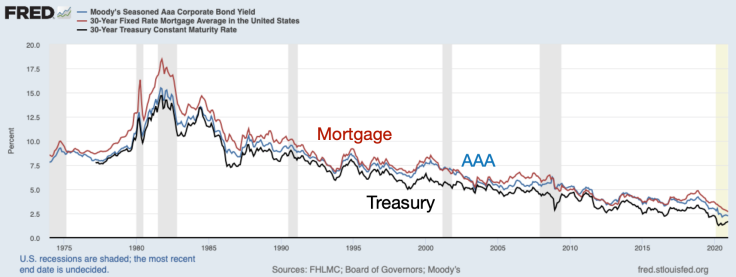
- ▶ Less  $g-n$ ? Less capital intensive (services)? Fewer ideas (end of growth)? More tax and regulation ( $\theta$ )?
- ▶ Should we fear return to more  $g$ ? (No. Surpluses easier.)
- ▶ Gov gets  $g$ , private uses  $g - n$ . Less  $n$  is bad for government!
- ▶ Savings from bulge of middle aged boomers? Will reverse.

# Inflation



- ▶ Quiz: What happened in 1980?
- ▶ 1980-1990 fear inflation return?
- ▶ Post 1980 negative beta (rates and inflation decline in recession, exchange rate rises). Will that last/reverse?
- ▶ (Though 1980 also inaugurated strong growth.)

# Liquidity, privilege?



# Does it work?

- ▶ The hope:

$$\frac{d}{dt} \left( \frac{b_t}{y_t} \right) = (r_t - g_t) \frac{b_t}{y_t} - \frac{s_t}{y_t}.$$

$r < g$ : Raise debt (with  $s < 0$ ) then roll over ( $s = 0$ ),  $b/y$  gently declines? “Fiscal expansion” with “no fiscal cost?”

- ▶ Puzzles

- ▶ Washington understands logic better than economists!
- ▶ If US does not have to repay debt, why should citizens?
- ▶ Never work, pay taxes? Checks, not infrastructure. Limit?
- ▶ Theory wall between  $r < g$  manna and  $r > g$  austerity? 0.01%?

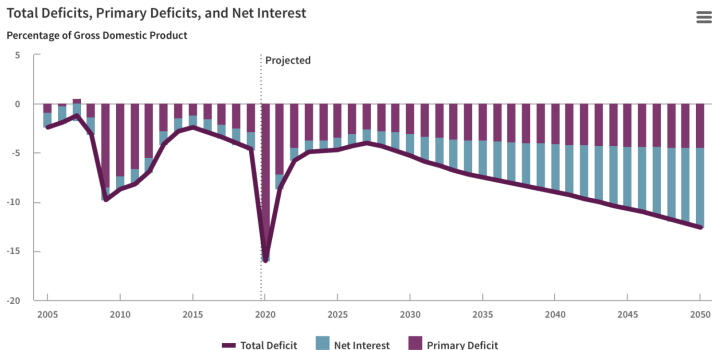
- ▶ Obviously not. Conventional discussion:

1.  $r(b/y)$  rises. Crowd out? Liquidity premium? Borrow until  $r = g$ ?
2.  $r$  rises. Lose  $\beta < 0$ , reserve status, demographics,  $g$  changes.
3. *There is a  $B/y$  limit.* (Really a  $B/y +$  plan to pay it off limit.)  
50-100 years of large  $b/y$  threatens doom loop. Dry powder.  
Another crisis, WWII *starting* at  $b/y = 200\%$ ?

- ▶ Today point 1:  $r < g$  is irrelevant to US fiscal policy issues.

# Perpetual deficits with steady $b/y$ ?

*The whole  $r - g$  debate is irrelevant to current US fiscal policy issues.*

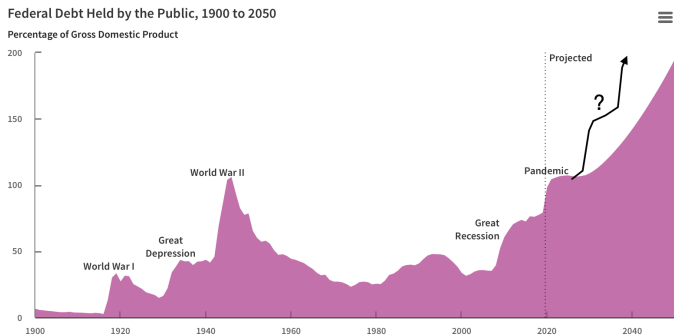


- ▶ Scenario 1:  $r < g$  by 1% and  $b/y = 100\%$  allow  $s/y = -1\%$ .
- ▶ Not  $s/y = -5\%$  in good times,  $s/y = -25\%$  in 1/10 year crisis, and then entitlements, *and then* “one-time” expansion!
- ▶ 500%  $b/y$  forever to finance 5%  $s/y$ ?



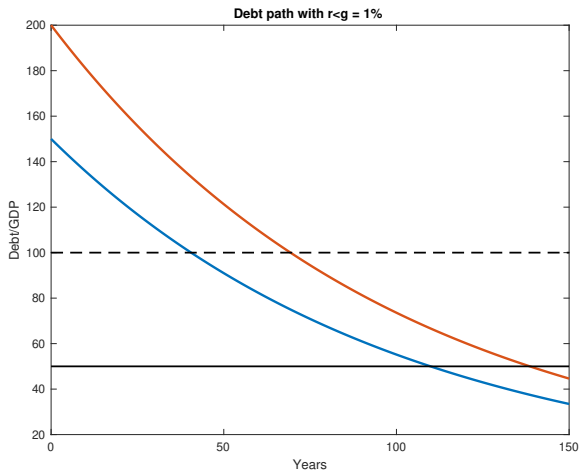
# One time expansion and grow out?

*The whole  $r - g$  debate is irrelevant to current US fiscal policy issues.*



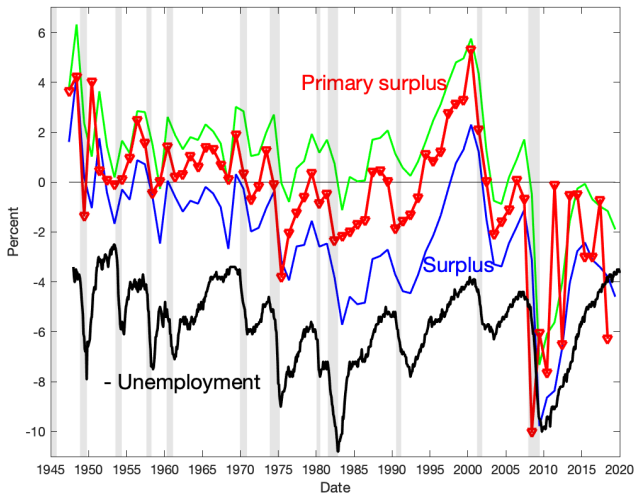
- ▶ Scenario 2: “One-time  $b/y$  expansion” and then  $s = 0$ .
- ▶  $s = 0$  would be an austerity / conservative dream!
- ▶  $r < g$  by 1% does not allow perpetually growing  $b/y$ !

## Reversion takes a long time



- ▶ Even if we could get to  $s = 0$ ,  $r < g$  by 1% takes a long time.

## WWII exit was not painless



- ▶ WWII exit featured steady primary surpluses. Plus 1947-1952, 1970s, inflation, capital controls, financial repression. Worse in UK

## R, g and present values

Summary:  $r < g$  in perfect foresight modeling

- ▶  $r < g \approx 1\%$ ,  $b/y \approx 100\%$  shifts the *average* surplus to a slight perpetual deficit  $s/y \approx -1\%$ , while it lasts.
- ▶ Any substantial *variation* in deficits about that average must be met by a substantial period of above average surpluses, to bring back debt to GDP in a reasonable time. Like seigniorage.
- ▶ A quantitative question.  $r < g$  of 10% would be different.
- ▶ *Point 1:  $r < g$  debate is irrelevant to current US fiscal policy.*

Point 2: Which  $r$ ? Uncertainty, liquidity fundamentally change.

- ▶ Liquidity, uncertainty: Many  $r$  to choose from.
- ▶  $r$  = rate of return on government debt may  $< g$  average growth, but present values converge and debts must be paid.
- ▶ Do *not* measure  $r$  from a world with liquidity and uncertainty, and use it in perfect foresight modeling!
- ▶ Discontinuity at  $r = g$ ? (Manna vs. austerity)

## The hidden put option example

$$u'(c) = c^{-\gamma}; \log(c_{t+1}/c_t) \sim \text{i.i.d. Normal}$$

$$\gamma = 2, \delta = 0, \sigma = 0.15$$

$$g = E[\log(c_{t+1}/c_t)] = 3\%$$

$$r^f = \exp(\delta + \gamma g - \gamma^2 \sigma^2 / 2) = 1.5\%$$

- ▶ Borrow  $b_0$ , roll it over forever at  $r^f = r$  on gov't debt.
- ▶ Apply  $r^f, g$  to a risk free model: free lunch.

$$\frac{b_t}{y_t} = \left( \frac{1 + r^f}{1 + g} \right)^t \rightarrow 0$$

- ▶ Satisfies the false certainty TV condition

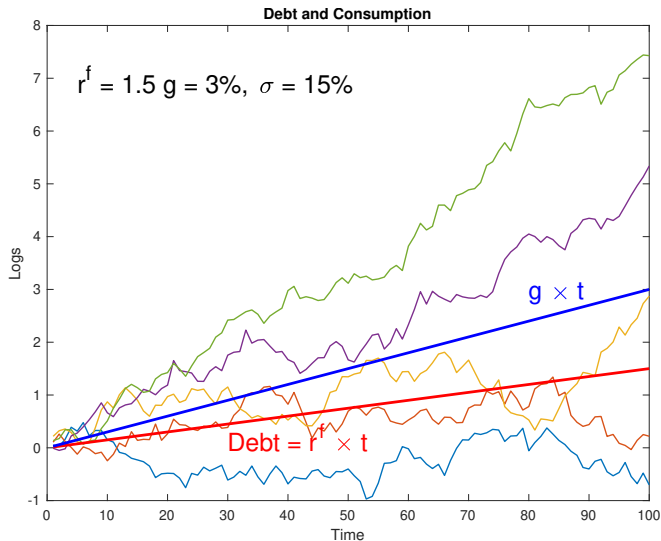
$$\beta^T \left( \frac{c_T}{c_0} \right)^{-\gamma} b_T = e^{-\delta T} e^{-\gamma g T} b_0 e^{(\delta + \gamma g - \gamma^2 \sigma^2 / 2) T} = e^{-\gamma^2 \sigma^2 T / 2} b_0 \rightarrow 0$$

- ▶ But  $b_0$ , roll forever, violates the real TV condition

$$E \left[ \beta^T \left( \frac{c_T}{c_0} \right)^{-\gamma} b_T \right] = \frac{1}{(1 + r^f)^T} b_0 (1 + r^f)^T = b_0 \neq 0$$

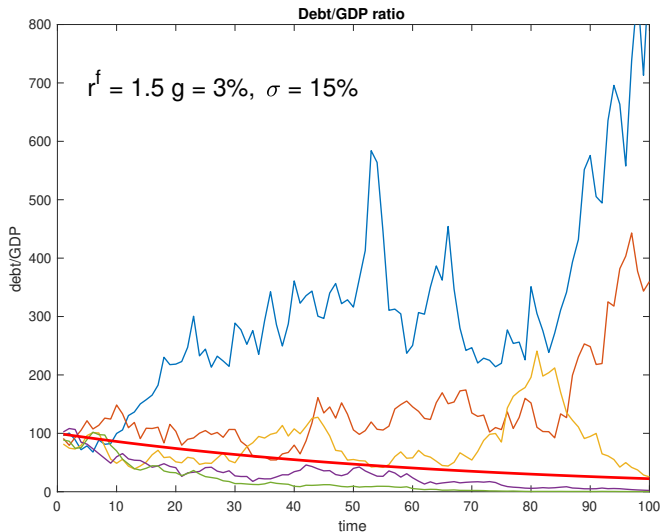
$b_0 > 0$  requires surpluses, especially in high  $u'$  states.

# Ex-post consumption and debt paths



- ▶ Borrow 1, roll over at  $r^f < g$  forever. Certainty:  $g$  beats  $r^f$ .  
Uncertainty: there are sample paths of low consumption (high  $u'$ ).

# Ex post debt to GDP ratio



- Certainty:  $b/y$  declines. Uncertainty: Some low growth sample paths lead to huge  $b/y$ , fiscal adjustment in (unlikely) low  $c$ , high  $u'$  state.  $r < g$  strategy is like writing out of the money puts.

## Liquidity value of government debt

- ▶ Example: All debt is money. G debt return  $r = -\pi < g$ . No magic.
- ▶ Steady state can finance small deficit.

$$(\pi + g) \frac{M}{Py} = -\frac{s}{y}$$

but big deficits need to be repaid by later surpluses.

- ▶ PV? Discount with  $r^f$ , i.e. with  $e^{-\delta t} u'(c_t)$ , suppose  $r^f > g$ :

$$\frac{M_t}{P_t y_t} = \int_{\tau=t}^T e^{-(r^f-g)(\tau-t)} \left( \frac{s_\tau}{y_\tau} + i_\tau \frac{M_\tau}{P_\tau y_\tau} \right) d\tau + e^{-(r^f-g)(T-t)} \frac{M_T}{P_T y_T}$$

Debt = PV of surpluses, including seignorage. Terminal value converges. Can fund  $s < 0$ . Big  $s < 0$  need to be repaid by  $s > 0$ .

- ▶ Discount with gov't debt return  $r = -\pi < g$ :

$$\frac{M_t}{P_t y_t} = \int_{\tau=t}^T e^{-(-\pi-g)(\tau-t)} \left( \frac{s_\tau}{y_\tau} \right) d\tau + e^{-(-\pi-g)(T-t)} \frac{M_T}{P_T y_T}.$$

Explosive “bubble,” negative PV.

- ▶ Same  $M/(Py) < \infty$ . Which is *useful*? “Mine bubble”? See  $s$  limit?



## The technical problem

- ▶ You can discount one-period payoffs with ex-post returns.

$$1 = E_t \left( \frac{\beta u'(c_{t+1})}{u'(c_t)} R_{t+1} \right) = E_t (R_{t+1}^{-1} R_{t+1}).$$

- ▶ You cannot always discount infinite payoffs with ex-post returns.

$$p_t = E_t \sum_{j=1}^T \frac{\beta^j u'(c_{t+j})}{u'(c_t)} d_{t+j} + E_t \frac{\beta^j u'(c_{t+j})}{u'(c_t)} p_{t+T}$$

each term converges, yet

$$p_t = E_t \sum_{j=1}^T \prod_{k=1}^j \frac{1}{R_{t+k}} d_{t+j} + E_t \prod_{k=1}^T \frac{1}{R_{t+k}} p_{t+T}$$

terms *can* explode in opposite directions.

$$\frac{p_t}{d_t} = E_t \sum_{j=1}^T \prod_{k=1}^j \frac{1}{R_{t+k}} \frac{d_{t+k}}{d_{t+k-1}} + E_t \prod_{k=1}^T \frac{1}{R_{t+k}} \frac{d_{t+k}}{d_{t+k-1}} \frac{p_{t+T}}{d_{t+T}}$$

Roughly,  $r < g$  is the condition for  $r < g$  to fail!

## Bohn's (1995) example – uncertainty

- ▶  $\frac{c_{t+1}}{c_t} \sim \text{iid.}$   $\frac{1}{1+r^f} = E \left[ \beta \left( \frac{c_{t+1}}{c_t} \right)^{-\gamma} \right]$ .  $r^f < g$  is possible.
- ▶ Government keeps a constant debt/GDP. Borrows  $c_t$ , repays  $(1+r^f)c_t$  at time  $t+1$ .  $b_t = c_t$ . See as present value?
- ▶  $s_t = (1+r^f)c_{t-1} - c_t$ . Discounting with marginal utility,

$$\begin{aligned} b_t &= E_t \sum_{j=1}^T \beta^j \left( \frac{c_{t+j}}{c_t} \right)^{-\gamma} s_{t+j} + E_t \beta^T \left( \frac{c_{t+T}}{c_t} \right)^{-\gamma} c_{t+T} \\ &= E_t \sum_{j=1}^T \beta^j \left( \frac{c_{t+j}}{c_t} \right)^{-\gamma} [(1+r^f)c_{t+j-1} - c_{t+j}] + E_t \beta^T \left( \frac{c_{t+T}}{c_t} \right)^{-\gamma} c_{t+T} \\ b_t &= \left\{ c_t - E_t \left[ \beta^T \left( \frac{c_{t+T}}{c_t} \right)^{-\gamma} c_{t+T} \right] \right\} + E_t \left[ \beta^T \left( \frac{c_{t+T}}{c_t} \right)^{-\gamma} c_{t+T} \right] \end{aligned}$$

## Bohn's (1995) example

- ▶ Discounting with gov't bond return =  $r^f$ ,

$$\begin{aligned} b_t &= \sum_{j=1}^T \left( \prod_{k=1}^j \frac{1}{R_{t+k}} \right) s_{t+j} + \left( \prod_{k=1}^T \frac{1}{R_{t+k}} \right) c_{t+T} = \\ &= \sum_{j=1}^T \frac{(1+r^f)c_{t+j-1} - c_{t+j}}{(1+r^f)^j} + \frac{1}{(1+r^f)^T} c_{t+T} \\ b_t &= \left[ c_t - \frac{c_{t+T}}{(1+r^f)^T} \right] + \frac{c_{t+T}}{(1+r^f)^T}. \end{aligned}$$

Taking expected value,

$$b_t = c_t \left[ 1 - \frac{(1+g)^T}{(1+r^f)^T} \right] + c_t \frac{(1+g)^T}{(1+r^f)^T}$$

## Bohn's (1995) example

- ▶ Discounting with marginal utility  $c_t^{-\gamma}$ , terms converge

$$b_t = \left\{ c_t - E_t \left[ \beta^T \left( \frac{c_{t+T}}{c_t} \right)^{-\gamma} c_{t+T} \right] \right\} + E_t \left[ \beta^T \left( \frac{c_{t+T}}{c_t} \right)^{-\gamma} c_{t+T} \right].$$

- ▶ Discounting with government bond return  $= r^f$ , offsetting explosions

$$b_t = c_t \left[ 1 - \frac{(1+g)^T}{(1+r^f)^T} \right] + c_t \frac{(1+g)^T}{(1+r^f)^T}.$$

$$b_t = \left\{ c_t - E_t \left[ \beta^T \left( \frac{c_{t+T}}{c_t} \right)^{-\gamma} E_t c_{t+T} \right] \right\} + E_t \left[ \beta^T \left( \frac{c_{t+T}}{c_t} \right)^{-\gamma} E_t c_{t+T} \right].$$

- ▶ Both right. Which is more useful?
- ▶ At least be careful about offsetting infinite limits! Can miss  $b/y = 1$ , not  $\infty$ , that deficits *are* repaid in PV terms. No “mineable bubbles”!

## Discontinuity at $r = g$ ?

$r = g$  divides bond vigilantes from garden of Eden? Divides  $\int$  forward to present value, repay, vs.  $\int$  back to debt just accumulates past?

Look at flows.

- ▶  $r - g = +0.01\%$  with  $b/y = 100\%$  means  $s/y = 0.01\% = \$2$  billion.
- ▶  $r - g = -0.01\%$  means  $s/y = -0.01\% = -\$2$  billion.
- ▶ *This* transition is clearly continuous.

Look at growing out of “one time” expansion

- ▶  $r - g = -0.01\%$ , means  $b/y=150\%$  resolves with  $s = 0$  back to  $b/y = 50\%$  in 11,000 years.
- ▶  $r - g = +0.01\%$  means  $b/y=150\%$  grows to 450% in 11,000 years, on the way to  $\infty$ .
- ▶ “Wealth effect” in transversality condition, is likely the same.

Lessons

- ▶ Economic meaning of solving integrals forward vs. backward should be continuous.
- ▶ Economically sensible reading: Small  $r < g$  is not discontinuously different from small  $r > g$ .

# Bottom line

## Lessons

- ▶  $r < g \approx 1\%$  is fun but irrelevant for US fiscal problems.
- ▶  $r < g \approx 1\%$  allows steady small deficits like seignorage. Larger deficits need to be repaid with subsequent surpluses.
- ▶ Grow out of debt opportunity is like writing out of the money put options and calling it arbitrage.
- ▶ With liquidity or uncertainty, discounting with ex post return *can* lead to terminal condition and PV that explode in opposite directions, while discounting with marginal utility is well behaved.
- ▶ If you do it, be careful. Discounting with marginal utility is safer.
- ▶ Do not pluck  $r$  measures from the world and use risk free models for quantitative questions.