

# Index

- ABA. *See* American Bar Association
- Abrams, Jacob, 8, 16, 23
- Abu Ghraib, xviii–xix, 41, 51, 172, 180
- Adams, John, 5
- advocacy scholarship, 171
- Afghanistan, AUMF for, 12, 13, 34, 55, 56, 58, 64; enemy combatants in, xii, 13–15, 79; military operations in, xi, 2, 11, 22, 72, 79, 80; Northern Alliance in, 54, 75, 140–41, 141nn33–34; al Qaeda in, 5, 69, 72–73, 165; Taliban in, xi, 5, 46, 57, 69, 72–73, 77, 175
- Alden v. Maine*, 30
- alien, deportation of, 4n5, 73; as enemy combatant, xii–xiii, 4n5; as illegal, 73
- Alien Tort Claims Act, 51–52, 167, 168
- Alien Tort Statute, 167, 168
- All the Laws but One: Civil Liberties in Wartime* (Rehnquist), 3–4
- American Bar Association (ABA), 39
- American Insurance Association v. Garamendi*, 97
- Amnesty International, 39. *See also* human rights
- Appomattox, 6
- army regulations, combatant hearing under, 49, 60, 109–10; combatant status under, 46, 49, 54; Geneva Conventions and, 40, 61n23; habeas process under, 53; interrogation under, 50; noncitizens under, 61. *See also* military, U.S.
- Article II, executive power under, xvi–xvii, 13–14, 55–56, 69, 76, 136; fundamentalism of, xvi–xvii, 13–14, 55–56, 69, 76, 118, 136; in U.S. Constitution, xvi–xvii
- Article III, 12, 88–89, 91–92, 165
- Articles of Confederation, 97
- Articles of War, 172
- AUMF. *See* Authorization for the Use of Military Force in Afghanistan
- Authorization for the Use of Military Force in Afghanistan (AUMF), 12, 13, 34, 55, 56, 58, 64, 107, 136–37, 136n14. *See also* *Hamdi v. Rumsfeld*
- Authorization for Use of Military Force Joint Resolution, 107
- Barak, Aharon, 20–21
- Bell, Griffin, 176
- Bill of Rights, 112, 112n18. *See also* U.S. Constitution
- Black, Hugo, 9–10
- Blakeley v. Washington*, 65, 65n30

- Board of Trustees of the University of Alabama v. Garrett*, 30
- bomb, dirty, x. See also *Rumsfeld v. Padilla*
- Bowsher v. Synar*, 30
- Braden v. 30th Judicial Circuit of Kentucky*, 19, 128, 160n4
- Brady evidence, 78
- Brandenburg v. Ohio*, 8–9, 18
- Brennan, William, 3, 4, 7, 12, 15, 17
- Brennan/Rehnquist cycle, 7, 12, 15, 17, 21–25
- Breyer, Stephen, xi
- Brown v. Board of Education*, 28. See also discrimination, freedom from
- Burger, Warren, 29
- Bush, George W., administration of, ix; Article II executive power by, xvi–xvii, 13–14, 55–56, 69, 76, 118, 136; enemy combatant cases and, xi, xvi; executive powers of, xvii, 33, 34; fundamentalism of, xvi–xvii, 69; judicial defeat for, 101–2; legal advice for, xviii–xix, 118, 181; *Rasul v. Bush*, xii, xiii, xv, xvi, xviii, 1–2, 15, 16n36, 19, 24, 32, 34, 42–43, 45, 47, 50, 51, 52–53, 62, 65, 69, 86, 98, 99, 113, 127, 128–29, 160; war on terrorism by, ix, 11, 21–22, 69, 71, 78–79, 105–6, 117; wartime powers of, xii, xiii–xiv, xvi, 2, 3, 12–13, 18, 30–31, 39, 40, 50, 65, 101–3, 116, 172, 180. See also executive branch
- Capitol Building, strike on, ix, 71
- Carter, Jimmy, 169–70
- Casey, Lee A., 102, 103, 108, 114
- Castro, Fidel, 169–70
- Central Intelligence Agency (CIA), 52, 66n31, 73–74; human rights and, 66n31. See also intelligence; USA Patriot Act
- certiorari, petition for, 40, 49–50, 65n30, 109, 127. See also *Hamdi v. Rumsfeld*; U.S. Supreme Court
- challenge, constitutional, x–xi
- Cheney, Richard, 35
- Cheney v. United States District Court*, 35
- Chicago Daily News*, 28
- CIA. See Central Intelligence Agency
- citizen, combatant, counsel for, 102, 117; detention of, 64, 107; habeas rights of, 16, 101–2, 110–11; information access for, 102; seizure of, 138, 138n20
- City of Boerne v. Flores*, 30
- civil libertarian, 55, 61, 113
- civil liberty, balance of, xiii, 14–15, 25, 133; cyclical pattern of, 4, 9, 17–18; executive branch opposition by, 122; fundamentalism and, xvii; individual rights under, 2–3, 30–31, 49, 59; Japanese internment and, 9–10, 10n23, 23, 42, 116; legal issues of, xvi, 23, 104–5; overriding of, xiii; preservation of, xiv; security v., xiii, 1–2, 3, 17–18, 36, 52, 116, 122, 133; U.S. military and, 122; during war, 2, 9, 18–19. See also habeas corpus; *Hamdi v. Rumsfeld*
- Civil War, Appomattox during, 6; detainees during, 78; national security and, 6, 116; *Prize Cases* during, 80–81; U.S. Supreme Court and, xiii, 22–23, 80–81. See also *Ex parte Milligan*
- civil wars, conduct of, 167, 178
- civilians, targeting of, ix, x, 69–70, 71, 72, 75, 80, 83, 173
- Clinton v. Jones*, 30
- Clinton v. New York*, 30
- Coalition forces, xi
- Cold War, 23
- Cole, David, 17, 18–19
- Coleman, William T., Jr., 176
- combatant citizen. See citizen, combatant
- combatant, enemy, as alien enemy, xii–xiii, 4n5; counsel for, 105, 117; crisis jurisprudence for, xiv, 16n36, 17–19, 23–24, 26; definition of, x, xv, 55, 83; detention of, xvi, 2, 12–15, 18, 53n19, 58–59, 64n29, 77–78, 101–4, 115–16; due process for, x, 34, 101–3, 164; Geneva Conventions for, 4, 6, 39, 40, 46, 49, 52, 56, 57, 62, 66, 110, 112, 112n19, 123, 165, 175; at Guantanamo Bay, x, xi, xii–xiii, xviii, 15, 32, 39, 41, 46, 65, 73, 101–2; habeas corpus

- petition for, 1, 15–16, 33–34, 39, 42–45, 62, 126; jurisdiction over, 38, 40; legal cases of, xiv, xvi, 32, 39, 42; al Qaeda as, 73, 175, 177; release of, 47n12; removal of, from Guantanamo, 45; review procedure for, 41, 46n9, 47, 47n10, 53, 59, 59n21, 70, 86; screening of, 159; treatment of, 39, 66n31, 67. *See also* executive branch; habeas corpus; *Hamdi v. Rumsfeld*; *Rasul v. Bush*
- Commander-in-Chief Clause, 12, 53n19. *See also* executive branch
- Commentaries on the Constitution* (Story), 146
- Congress. *See* U.S. Congress
- Constitution. *See* U.S. Constitution
- Convention Against Torture, 51, 181
- courts. *See* judiciary
- courts-martial, basis for, 172, 177. *See also* Uniform Code of Military Justice
- crime, organized, 74
- crime v. war, 70, 75, 78
- crisis jurisprudence, xiv, 16n36, 17–19, 23–24, 26
- Crosby v. National Foreign Trade Council*, 97
- Cutler, Lloyd, 176
- debellatio*, condition of (total defeat), 174
- Debs, Eugene V., 8
- Department of Homeland Security, advisories of, 11; USA Patriot Act for, 73–74, 117
- detainees. *See* combatant, enemy
- discrimination, freedom from, 29
- Dooley, 182
- Doumar, Robert, 125
- draft, criticism of. *See* selective service
- Dred Scott*, *Plessy*, and *Lochner*, 23
- drug cartel, 74
- Due Process Clause, 109, 139, 139n24, 164n10, 177n31
- Duncan v. Kahanamoku*, 10, 18
- Dworkin, Ronald, 103
- Ely, John Hart, 119–20
- enemy combatant. *See* combatant, enemy
- Espionage Act of 1917, 7–8
- European Convention on Human Rights, 41. *See also* human rights
- evidence, disclosure of, 15, 47, 58–59, 59n21, 60, 61, 62, 62n24
- Ex parte Endo*, 23, 24
- Ex parte Merryman*, 6, 22–23, 26
- Ex parte Milligan*, 6–7, 10, 15, 18, 19, 23, 26, 63, 82, 120
- Ex parte Quirin*, 4, 23, 63–64, 77–78, 102, 108, 120, 122–23. *See also* World War II
- executive branch, Article II under, xvi–xvii, 13–14, 55–56, 69, 76, 136; AUMF and, 12, 13, 34, 55, 56, 64; civil liberty opposition to, 122; combatant detainees and, 104–8, 113n21; confidentiality for, 35; Congressional legitimization for, 115, 117–22; customary law under, 169, 170–71; Executive Order 9066, 9; executive order and, 27–28; foreign relations and, 38, 39; Mariel Cubans detained by, 169–70; Office of Legal Council for, xviii–xix, 181; powers of, xvii, 33–34, 40, 43n8, 80–81, 138–39, 138n22, 152, 156n80; separation of power and, xiii, 2, 10, 25, 26, 30–31, 32, 41, 56, 172; U.S. Supreme Court deference to, xiii–xiv, 80–81, 149, 149n61; wartime powers of, xii, xiii–xiv, xvi, 2, 3, 12–13, 18, 30–31, 39, 40, 50, 65, 101–3, 116, 172, 180
- expression, freedom of, 4–5, 29. *See also* Sedition Act
- extremist, Islamic, ix, 21–22, 36, 83. *See also* al Qaeda; Taliban
- Federal Bureau of Investigation (FBI), intelligence by, 70, 72, 84; USA Patriot Act for, 73–74, 117
- federalism, issues of, xiv, 38
- Federalist 51, 119. *See also* U.S. Constitution
- Fifth Amendment, 139, 139n23, 164. *See also* U.S. Constitution
- first-mover advantage, 149, 152, 152n70, 153n72

- flight 91, ix. *See also* September 11, 2001 Foreign Intelligence Surveillance Act, 74 Fourth Geneva Convention, 166. *See also* Geneva Conventions
- France, U.S. hostilities with, xiii, 4
- Frank, Jerome, 182
- fundamentalism, Article II and, xvi–xvii, 13–14, 55–56, 69, 76, 118, 136; of Bush administration, xvi–xvii, 69; civil liberty and, xvii
- Geneva Convention on Prisoners of War, 174
- Geneva Conventions, army regulations and, 40, 61n23; civil wars under, 167, 178; combatant rights under, 4, 6, 39, 40, 46, 49, 52, 56, 57, 62, 66, 110, 112, 112n19, 123, 162n8, 165, 175; Congress and, 112, 112n19; enforcement of, 162; First Protocol Additional to, 176; Geneva III under, 179; Geneva IV under, 179; ICRC as protective of, 165; ICRC interpretation of, 179; margin of appreciation for, 166; noncombatants under, 52; POW protocol under, 49, 57, 62, 66n31, 67; terrorism under, 182
- Ginsburg, Ruth Bader, xii, 84, 127
- Great Writ. *See* habeas corpus
- Guantanamo Bay, abuse at, 46, 180–81; enemy combatants at, x, xi, xii–xiii, xviii, 15, 32, 39, 41, 46, 65, 73, 101–2; under federal court jurisdiction, 86, 111; habeas writ for, 159, 161, 183; legal status of, xi, xii, 15–16, 40, 44, 47–48, 86–87, 114; removal of enemy combatants from, 45
- Gudridge, Patrick O., 23
- Gulf War, 40, 160
- habeas corpus, army regulations and, 53; combatant citizen and, 16, 101–2, 110–11; customary law and, 52–53, 98, 160, 168; enemy combatant and, 1, 15–16, 33–34, 39, 42–45, 62, 126; foreign rights under, xv, 15–16; geographical limits of, 64, 161; judiciary and, 160; legislation for, 34, 60–61, 100; Lincoln and, 6, 22–23; petition for, 1, 15, 42, 45–47; scope of, 48; suspension of, xii, xvii, 6, 34, 34nn67–68, 63, 145–48, 145n47, 148n58; treason under, xii, xvii, 63, 64, 144, 144n46; U.S. citizen rights under, 16, 101–2, 110–11; within U.S. Constitution, 163; World War II and, 162; writ of, x. *See also* *Hamdi v. Rumsfeld*; *Rasul v. Bush*
- Hague Convention, 165, 174
- Hamdi v. Rumsfeld*, circumstances of, xi–xii, 43n8; constitutional values in, xvi; crisis jurisprudence for, 22, 24; detainee under, 12–13, 14, 18, 46m, 49, 50, 62, 65, 69, 75–80, 82, 86–87, 107–8; dissent by Justice Scalia in, 37; due process under, 32, 53, 60, 63, 64n29, 99, 107–8, 121, 139–40; executive branch and, 35–36; habeas filing under, 54; Hamdi release under, 34; judicial review of, xv, 17; laws of war for, 32, 53, 60, 63, 64n29, 99, 107–8, 121, 139–40; national security v. civil liberty for, xiii, 1–2; O'Connor opinion for, xvii, 12–15, 21, 25, 30–31, 81, 81n24, 85, 109, 125, 135–40, 136n12, 138n19, 152, 182; perfect Constitution and, xvii; plea bargain for, 86; rhetoric in, 43; Supreme Court opinion for, 127–28, 133
- Hamdi, Yaser Esam, xi–xii, xiii, xv, xvi, xvii, 1–2, 12–15, 17, 18, 21, 22, 24, 25, 30–31, 32, 33, 34, 35–36, 37, 43, 43n8, 46, 49, 50, 53, 54, 60, 62, 63, 65, 66, 69, 75–80, 82, 86–87, 99, 107–8, 121, 127–28, 133, 139–40, 182
- Harvard Law Review*, 20
- hearings, for identity, 174, 182; for quasi parole, 175–76; for war crimes, 176. *See also* tribunal, military
- Holmes, Oliver Wendell, 8
- Homeland Security. *See* Department of Homeland Security
- Hughes, Charles Evans, 27
- human rights, CIA and, 66n31; European Convention on Human Rights, 41; laws of war and, x, xvi, 47, 181; Martens

- clause for, 177; protection of, x, xvi, xvii, 20, 20n42, 39, 47, 49, 58, 62n24, 104–5, 181; U.N. and, 66n32; U.S. military and, 122, 125–26, 180, 181
- Human Rights Watch, 39
- Hussein, Saddam, 73, 73n6
- ICRC. *See* International Committee of the Red Cross
- immigration, law of, 121
- In re Debs*, 27
- In re Neagle*, 26–27
- INS v. Chadha*, 30
- intelligence, Central Intelligence Agency for, 52, 66n31, 73–74; covert actions for, xv, 52, 67, 84; customary law and, 51; Federal Bureau of Investigation for, 70, 72, 84; Foreign Intelligence Surveillance Act for, 74; gathering of, 64, 80, 84; interrogation for, 14, 41, 50, 58, 67n33; protection of, 174. *See also* Central Intelligence Agency; Federal Bureau of Investigation; *Hamdi v. Rumsfeld*; USA Patriot Act
- International Committee of the Red Cross (ICRC), customary law and, 170; interpretation of, 165–66, 179, 179n33; NGO v., 179; as protective body, 165; U.S. military aided by, 178–79
- International Covenant on Civil and Political Rights, 41, 166
- International Criminal Tribunals, 167
- internment, Japanese, 9–10, 10n23, 23, 42, 116. *See also Ex parte Endo*; *Korematsu v. United States*
- Iraq, Abu Ghraib abuse in, xviii–xix, 41, 51, 172, 180; American troops in, 2, 11, 73; authorization for force in, 34; Hussein removal in, 73, 73n6; POW status in, 57, 66n31, 67; war in, 180; WMD in, x, 73n6
- Islamic extremist. *See* extremist, Islamic
- Israeli explanation, 19–21, 20n42, 24–25
- Jackson, Robert, 162–63
- Jackson, Vicki, 35
- Japan, surrender of, 10. *See also* World War II
- Jefferson, Thomas, 5
- Johnson v. Eisentrager*, 15–16, 19, 40, 41, 44, 50, 70, 83, 86, 99, 112n18, 126, 127, 128
- judicial minimalism, 3, 31. *See also* U.S. Supreme Court
- judiciary, access to, 89–91; Article III for, 12, 88–89, 91–92, 165; characteristics of, 99; consistency of, 104; decentralization of, xvi; foreign policy and, xv–xvi; habeas corpus and, 160; information gathering by, 91; jurisdiction under, 86, 111, 168, 168n15; legislative history for, 93–94; limitation of, 95–96; organization of, 96–97; quality of, 183; scholarship by, 171; war on terrorism and, 87–88, 100, 105–6, 161; wiretapping and, 160–61. *See also* law, international; U.S. Supreme Court
- jus ad bellum* (when war is permitted), 177
- jus cogens* (peremptory law), 177
- jus in bello* (how war can be fought), 177
- Kennedy, Anthony, xi, 15–16, 32, 151–52, 151n68, 164
- Korean War, 27–28, 160
- Korematsu v. United States*, 9, 10, 10n23, 16, 18, 23, 24, 28, 42. *See also* civil liberty; internment, Japanese; World War II
- bin Laden, Osama, 11
- law, American constitutional, entanglement of, ix; limits of, xviii; rule of, ix
- law, customary international, Alien Tort Claims Act for, 51–52, 167, 168; combatant review under, 86; Congress/executive branch and, 169, 170–71; detainee under, 62, 65, 69, 113n21; due process under, 164; *Eisentrager* decision and, 15–16, 19, 40, 41, 44, 50, 70, 83, 86, 99, 112n18, 126, 127, 128; elements of, 167, 171n24; habeas corpus and, 52–53, 98, 160, 168; ICRC and, 170; intelligence gathering under,

- law, customary international (*continued*)  
 51; jurisdiction under, 128–29, 168;  
 modification of, 170, 177; persistent  
 objector to, 167; Supreme Court  
 decision in, 45, 47, 86, 113, 127; U.S.  
 Congress and, 169, 170–71
- law, international, due process under, xiv,  
 92–93; judicial limitations for, 95–97,  
 163; legislative history for, 93–95; POW  
 status under, 45, 46, 51, 57, 62, 66n31,  
 67, 160n3, 164; remedy of, 164; U.S.  
 Constitution and, xiii
- law, martial, 6, 10
- law-free zone, 150, 150n66
- Lee, Robert E., 6
- Lewis, Anthony, 60
- Lincoln, Abraham, 6, 22–23, 155n77
- Lindh, John Walker, 86
- Lyon, Matthew, 5
- Marbury v. Madison*, 32–33, 34n68
- March 11 attack, 11
- margin of appreciation, 166
- Mariel Cubans, 169–70
- Martens clause, 177, 177n32, 181. *See also*  
*human rights*
- Mathews v. Eldridge*, 14–15, 22, 59, 84–  
 85, 139, 142, 142n35
- McVeigh, Timothy, 74–75
- Meltzer, Bernard, 176
- Metropolitan Washington Airports  
 Authority v. Citizens for the Abatement  
 of Aircraft Noise, Inc.*, 30
- military, U.S., civil liberty and, 122;  
 courts-martial for, 172, 177; human  
 rights and, 122, 125–26, 180, 181;  
 ICRC aid to, 178; law and, xviii, 84;  
 law enforcement v., 104; purpose of  
 detention by, 77, 115, 116, 125, 137,  
 143, 175; review procedures by, 41,  
 46n9, 47, 47n10, 53, 59, 59n21, 70, 86,  
 113n21; selective service for, 8. *See also*  
*combatant, enemy; Geneva  
 Conventions; Guantanamo Bay; law,  
 customary international; Rasul v. Bush;*  
*Uniform Code of Military Justice*
- Miranda* warning, 78
- Monaghan, Henry, 131–32, 132n4, 134,  
 143n37, 150n63, 154, 154n73
- Moussaoui* trial, 62
- Muhammad, Khalid Sheikh, 124
- Mukasey, Michael, 125
- national security v. civil liberty, xiii, 1–2,  
 3, 17–18, 36, 52, 116, 122, 133
- New Deal, 27. *See also* Roosevelt,  
 Franklin D.
- New York Daily News*, 28
- New York Times*, 22, 102
- New York Times Co. v. Sullivan*, 6
- Non-Detention Act, 107
- nongovernmental organization (NGO),  
 165–66
- Northern Alliance, 54, 75, 140–41,  
 141nn33–34
- Nuremberg Tribunal, 162, 174
- O'Connor, Sandra Day, civil liberty v.  
 national security, xiii, 1–2; *Hamdi*  
 opinion by, xvii, 12–14, 21, 25, 30–31,  
 81, 81n24, 85, 109, 125, 135–40,  
 136n12, 138n19, 152, 182; *Rasul/*  
*Hamdi* interaction and, 54–58; time  
 measurement by, 79
- Office of Legal Council, xviii–xix, 181
- Oklahoma City, federal building of, 74–  
 75
- “Our Perfect Constitution” (Monaghan),  
 131–32
- Padilla, Jose, x–xi, xiii, 1–2, 11, 12, 16–  
 17, 24, 31, 43, 43n8, 45, 50, 80, 86,  
 106–7, 110, 110n15, 125, 136n12
- The Paquete Habana*, 169, 169n19, 171
- Paulsen, Michael Stokes, 154–56, 156n82
- Pentagon, assault on, ix, 71; court’s  
 jurisdiction over, 114; military review  
 process by, 41, 46n9, 47, 47n10, 53, 59,  
 59n21, 61–62, 61n23, 70, 86
- policy, foreign, U.S. courts and, xv–xvi
- POW. *See* prisoner of war
- power, separation of, xiii, 2, 10, 25, 26,  
 30–31, 32, 41, 56, 70, 134, 163, 172.  
*See also Hamdi v. Rumsfeld; Rasul v.  
 Bush*

- “Precautions Raised for Preelection Terrorism; Al Qaeda Intends to Strike, Officials Say,” 11
- presidency, U.S. *See* executive branch
- President’s Energy Policy Task Force, 35
- Printz v. United States*, 30
- prisoner of war (POW), Geneva Conventions for, 4, 6, 39, 40, 46, 49, 52, 56, 57, 62, 66, 110, 112, 112n19, 123, 165, 175; Iraqi army captives as, 57; status for, 45, 46, 51, 57, 62, 123–24, 160n3; treatment of, 39, 66n31, 67. *See also* combatant, enemy
- Prize Cases, 80–81. *See also* Civil War Pullman Strike, 27
- al Qaeda, in Afghanistan, 5, 69, 72–73, 165; civilians targeted by, ix, x, 69–70, 71, 72, 75, 80, 83, 173; disregard of war laws by, 177; as enemy combatants, 73, 175, 177; future U.S. attacks by, 11; Islamic extremists in, ix, 21–22, 36, 83; March 11 attack by, 11; as new kind of enemy, 69–70, 71–72; in Philippines, Yemen, Africa, 73; political aims of, 75; September 11 attack by, ix, 2, 11, 21, 42, 71, 75; status of, 177; terrorism by, 21, 71–72, 79, 83; threat of, 22, 74, 80; in U.S. cells, 73; U.S. war on terrorism for, ix, 11, 21–22, 69, 71, 78–79, 105–6, 117, 123
- Rasul v. Bush*, Alien Tort Claims Act for, 51–52; challenge in federal court under, xii, 47–48; constitutional values in, xvi, 32; crisis jurisprudence for, xviii, 16n36, 24; federal jurisdiction under, 34; habeas corpus for, 42–43; judicial review under, xv, 19; national security v. civil liberty under, xiii, 1–2, 15
- Red Cross, 39
- Red Scare, 8
- Rehnquist, William, xi, xiii, 3–4, 29. *See also* Brennan/Rehnquist cycle
- review procedures, by military tribunal, 31–32, 40, 59, 61–62, 61n23, 172, 182; by U.S. military, 41, 46n9, 47, 47n10, 53, 59, 59n21, 61–62, 61n23, 70, 86, 113n21
- rights, individual, affirmation of, 2–3, 30–31, 49, 59
- Rivkin, David B., Jr., 102, 103, 108, 114
- Roberts, Adam, 179, 179n33
- Roberts, Owen, 27
- Roosevelt, Franklin D., 4, 9, 27. *See also* executive branch; internment, Japanese; World War II
- Rostow, Eugene, 9
- Rumsfeld v. Padilla*, circumstances of, 43, 43n8; crisis jurisprudence for, 24; detention under, 12, 106–7; dismissal of, x–xi, 31, 45, 80; due process under, 16–17, 125, 136n12; habeas corpus and, 110n15; indictment under, 110; interrogation under, 50; national security v. civil liberty and, xiii, 1–2; submission of brief for, 11
- Russian Revolution, 8
- Rwanda, civil war of, 167, 178
- Scalia, Antonin, court jurisdiction over laws of war, 168, 168n18; detention of citizen and, xii, 64, 107; executive wartime protocol and, 65; *Hamdi* decision and, xiii, xvii, 25, 37, 55, 63, 127, 142, 143n38, 144–48, 144n45, 145n48; *Rasul* decision and, 16n36, 32, 47–48, 128
- Schenck, Charles, 8
- Schenck v. United States*, 8
- security, national, balance of, xiii, 14–15, 25; civil liberty v., xiii, 1–2, 3, 17–18, 36, 52, 116, 122, 133; Civil War and, 6, 116; deference to, xiv; overriding liberty for, xiii, 10n23; rule of law and, xix; U.S. courts and, xv–xvi, 87–89, 98. *See also* *Hamdi v. Rumsfeld*
- Sedition Act, 4–5, 4n5, 6, 7–8
- selective service, 8
- Seminole Tribe v. Florida*, 30
- September 11, 2001, attack as warfare on, 76; flight 91 on, ix; al Qaeda attack on, ix, 2, 11, 21, 42, 71, 75; threat of, xiv

- September 19, 2001, resolution of, 38–39, 77, 123, 127
- Sherman Act, 27
- Sosa v. Alvarez-Machain*, 167, 168, 168n17, 170
- Souter, David, xii, xvii, 43–44, 43n8, 55, 56, 57, 59n21, 64, 84, 127, 136n12, 136n14, 157–58, 168, 168n17
- Spain, al Qaeda attack in, 11
- state, sovereignty of, ix, 75, 116
- statute, as source of law, 164
- Stevens, John Paul, xi, xii, 16, 43, 50, 63, 107, 111, 112–13, 127
- Story, Joseph, 146, 146n52
- strategic ambiguity, xix
- Supreme Court. *See* U.S. Supreme Court
- Suspension Clause, 25, 63. *See also* habeas corpus
- Taliban, in Afghanistan, xi, 5, 46, 57, 69, 72–73, 77, 175; disregard of war laws by, 177; as enemy combatants, 46, 57, 77, 175, 177; harboring by, of al Qaeda, 5, 69, 72–73; Islamic extremists in, ix, 21–22, 36, 83; military force against, xi; Northern Alliance v., 54, 75, 140–41, 141nn33–34
- Taney, Roger, 22–23
- technology, modern, ix
- terror, war on, Bush and, ix, 11, 21–22, 69, 71, 78–79, 105–6, 117; as unconventional, 21, 71–72, 79, 83
- terrorism, Bush’s war proclamation on, ix, 11, 21–22, 71, 78–79; Geneva Conventions and, 182; judiciary and, 87–88, 100, 105–6, 161; network of, ix, 69, 71, 72, 74, 77, 83, 165, 176, 177; targeting of civilians as, ix, x, 69–70, 71, 72, 75, 80, 83, 173; as war v. crime, 70, 78
- terrorist, characteristics of, x
- Third Geneva Convention, Article 5 of, 46n9, 49, 56, 61n23, 66, 110, 112n19, 117, 159, 165. *See also* Geneva Conventions
- Thomas, Clarence, xii, xiii, xvii, 47–48, 49, 52, 64n29; executive branch and, 118; *Hamdi* decision and, 147–48, 147–48n59; military decisions and, 84
- torture, Convention Against Torture, 51, 181; use of, 66n32
- Torture Convention, 165
- treason, charge of, xii, xvii, 63, 64, 144, 144n46
- treaty, with foreign state, 164, 177n32; monitoring of, 166; negotiation of, 173, 177
- tribunal, military, 31–32, 40, 59, 61–62, 61n23, 172, 182. *See also* Uniform Code of Military Justice
- Truman, Harry, 27–28
- Tushnet, Mark, 17
- UCMJ. *See* Uniform Code of Military Justice
- U.N. Security Council Resolutions, 73n6
- Uniform Code of Military Justice (UCMJ), 172, 177
- United Nations, founding of, x; General Assembly of, 94–95; human rights and, 66n32; Human Rights Committee of, 166; Security Council Resolutions for, 73n6
- United States, constitutional law in, ix; federalism within, xiv, 38; hostilities between France and, xiii, 4; Middle East withdrawal by, 75; al Qaeda attacks on, ix, 2, 11; war on terrorism by, ix, 11, 21–22, 69, 71, 78–79, 105–6, 117
- “United States Practice in International Law,” 171
- United States v. Lopez*, 30
- United States v. Morrison*, 30
- United States v. Nixon*, 35
- U.S. Congress, AUMF and, 12, 13, 34, 55, 56, 64; customary law under, 169, 170–71; Espionage Act of 1917, 7–8; executive branch access by, 89–90; executive branch legitimization by, 115, 117–18; Geneva Conventions and, 112, 112n19; legislation by, xiv, 129–30, 172; responsibility of, xv, xvi, xvii, 104, 106, 119–22, 157n84; as safeguard, 172;



- Sedition Act by, 4–5, 4n5, 6;  
 September 19, 2001, resolution by, 38–39, 77, 123, 127; Supreme Court and, 29–30, 30n59, 33; Suspension Clause and, 25, 63; USA Patriot Act and, 73–74, 117; veto override by, 153n72; war authorization by, xv, 34, 69, 136–37, 136n14, 180; War Powers Resolution by, 35
- U.S. Constitution, amendment process for, 135, 135n10, 150n64, 157, 158n86; Article II under, xvi–xvii, 13–14, 55–56, 69, 76, 118, 136; centralization of, xvi; Due Process Clause in, 109, 139, 139n24, 164n10, 177n31; Federalist 51 in, 119; Fifth Amendment in, 139, 139n23, 164; guarantees under, ix, xvi, 10n23, 135; habeas corpus within, 163; international law and, xiii, 57; interpretation of, 131–32, 134, 150n65, 158, 164; laws of war under, x, xi, 164; as perfect, xvii–xviii, 131–58, 156n82; Preamble to, 132–33; treason under, xii, xvii, 63, 64, 144, 144n46; wartime executive branch under, xii, xvi, xviii–xiv, 2, 18, 31
- U.S. Supreme Court, *Alden v. Maine*, 30; *Blakeley v. Washington*, 65, 65n30; *Board of Trustees of the University of Alabama v. Garrett*, 30; *Bowsher v. Synar*, 30; *Brandenburg v. Ohio*, 8–9, 18; *Brown v. Board of Education*, 28; certiorari petition to, 40, 49–50, 65n30, 109, 127; *Cheney v. United States District Court*, 35; *City of Boerne v. Flores*, 30; civil liberty v. national security for, xiii, 1–2, 3, 17–18, 36, 52, 116, 122, 133; Civil War and, xiii; *Clinton v. Jones*, 30; *Clinton v. New York*, 30; Congress and, 29–30, 30n60, 33; Constitution and, xvii–xviii; constitutional challenges and, x–xi; *Duncan v. Kahanamoku*, 10, 18; endorsement of Bush by, xvi; enemy combatant cases by, 101, 124; France and hostilities with, xiii, 4; *Hamdi v. Rumsfeld*, xi–xii, xiii, xv, xvi, xvii, 1–2, 12–15, 17, 18, 21, 22, 24, 25, 30–31, 32, 33, 34, 35–36, 37, 43, 43n8, 46, 49, 50, 53, 54, 60, 62, 63, 65, 66, 69, 75–80, 82, 86–87, 99, 107–8, 121, 127–28, 133, 139–40; history of, 26; influence upon, 182; *INS v. Chadha*, 30; institutional powers of, xiv, 2; intervention by, xiv, xv, 180; *Johnson v. Eisentrager*, 15–16, 19, 40, 41, 44, 50, 70, 83, 86, 99, 112n18, 126, 127, 128; judicial minimalism of, 3, 31; jurisdiction over Pentagon by, 114; Justice Black in, 9–10; Justice Brennan in, 3, 4, 7, 12, 15, 17; Justice Breyer in, xi; Justice Burger in, 29; Justice Ginsburg in, xii, 84, 127; Justice Holmes in, 8; Justice Hughes in, 27; Justice Jackson, 162–63; Justice Kennedy in, xi, 15–16, 32, 151–52, 151n68, 164; Justice O'Connor in, x, xiii, xvii, 1–2, 12–14, 21, 25, 30–31, 54–58, 79, 81, 81n24, 85, 109, 125, 135–40, 136n12, 138n19, 152, 182; Justice Rehnquist in, xi, xiii, 3–4, 29; Justice Roberts in, 27; Justice Scalia in, xii, xiii, xvii, 16n36, 25, 32, 37, 47–48, 55, 63, 64, 65, 107, 127, 128, 142, 143n38, 144–48, 144n45, 145n48, 168; Justice Souter in, xii, xvii, 43–44, 43n8, 55, 56, 57, 59n21, 64, 84, 127, 136n12, 136n14, 157–58, 168, 168n17; Justice Stevens in, xi, xii, 16, 43, 50, 63, 107, 111, 112–13, 127; Justice Taney in, 22–23; Justice Thomas in, xii, xiii, xvii, 47–48, 49, 52, 64n29, 84, 118, 147–48, 148n59; *Korematsu v. United States*, 9, 10, 10n23, 16, 18, 23, 24, 28, 42; *Marbury v. Madison*, 32–33, 34n68; *Mathews v. Eldridge*, 14–15, 22, 59, 84–85, 139, 142, 142n35; *Metropolitan Washington Airports Authority v. Citizens for the Abatement of Aircraft Noise, Inc.*, 30; *New York Times Co. v. Sullivan*, 6; political questions for, 171; precedent set for, xviii, 18; *Printz v. United States*, 30; *Rasul v. Bush*, xii, xiii, xv, xvi, xviii, 1–2, 15, 16n36, 19,

- U.S. Supreme Court (*continued*)  
 24, 32, 34, 42–43, 45, 47–48, 50, 51,  
 52–53, 62, 65, 69, 86, 98, 99, 113, 127,  
 128–29, 160; *In re Neagle*, 26–27;  
 restraint of, xvii, 18–19, 31, 33; role of,  
 37; *Rumsfeld v. Padilla*, x–xi, xiii, 1–2,  
 11, 12, 16–17, 24, 31, 43, 43n8, 45, 50,  
 80, 86, 106–7, 110, 110n15, 125,  
 136n12; *Schenck v. United States*, 8;  
 Sedition Act and, 4–5, 4n5, 6; self-  
 perception of, xiv, 2, 25–29, 32;  
*Seminole Tribe v. Florida*, 30;  
 separation of power and, xiii, 2, 10, 25,  
 26, 30–31, 32, 41, 56, 70, 163, 172;  
 social policy by, 25, 28–29; strategic  
 ambiguity by, xix; *United States v.*  
*Lopez*, 30; *United States v. Morrison*,  
 30; *United States v. Nixon*, 35; *West*  
*Coast Hotel Co. v. Parrish*, 27;  
*Worcester v. Georgia*, 26; World War II  
 and, xiii, 81; *Youngstown Sheet & Tube*  
*v. Sawyer*, 27–28. *See also* individual  
 cases; individual justices  
 USA Patriot Act, 73–74, 117
- Vietnam War, 40, 160
- war, on drugs/poverty/crime, 74; moral  
 conduct in, 173; on terror, ix–x, xiii,  
 11, 21–22, 71, 78–79, 105
- war, laws of, adaptation of, 173–74; Alien  
 Tort Claims Act for, 51–52, 167, 168;  
 application of, x, 172–73; AUMF as,  
 12, 13, 34, 55, 56, 58, 64; *jus ad*  
*bellum* for, 177; *jus cogens* for, 177; *jus*  
*in bello* for, 177; origin of, x; al Qaeda/  
 Taliban disregard for, 177; rights/duties  
 of, ix–x; U.S. Constitution and, x
- War of 1812, 63, 72
- War Powers Resolution, 35
- war v. crime, 70, 75, 78
- warfare, as constant, xiv; involving nations,  
 x; involving terrorists, x, 11, 21–22, 71,  
 78–79; laws of, ix–x; al Qaeda attack as,  
 ix, 71; state's sovereignty and, ix, 75,  
 116; as traditional, 71; WMD for, x
- Warren Court, 131, 134, 154n74
- Washington Post*, 11, 28, 39, 53
- weapons of mass destruction (WMD), x,  
 73n6
- West Coast Hotel Co. v. Parrish*, 27
- White House, possible strike on, ix, 71
- Wilkinson, Judge, 82–83
- Wilson, Woodrow, 4, 7–8. *See also*  
 Espionage Act of 1917; World War I  
 wiretapping, court for, 160–61
- WMD. *See* weapons of mass destruction
- Worcester v. Georgia*, 26
- World Trade Center, 1993 bombing of,  
 71; 2001 destruction of, ix, 71
- World War I, security v. civil liberty  
 during, 7–8, 116
- World War II, aftermath of, x; *Ex parte*  
*Quirin* for, 4, 23, 63–64, 77–78, 102,  
 108, 120, 122–23; executive branch  
 procedures during, 160; habeas writ  
 during, 162; Japanese internment  
 during, 9–10, 10n23, 23, 42, 116;  
 Japanese surrender in, 10; Nuremberg  
 Tribunal after, 162, 174; Pearl Harbor  
 in, 72; U.S. Supreme Court and, xiii,  
 81
- Youngstown Sheet & Tube v. Sawyer*, 27–  
 28
- Yugoslavia, civil war of, 167, 178